

233 South Wacker Drive Suite 800 Chicago, Illinois 60606

312 454 0400 www.cmap.illinois.gov

**Regional Coordinating Committee** 

Annotated Agenda Wednesday January 9, 2013 8:00 a.m.

Cook County Conference Room 233 S. Wacker Drive, Suite 800 Chicago, Illinois

## 1.0 Call to Order

8:00 a.m.

2.0 Agenda Changes and Announcements

## **3.0** Approval of Minutes – October 10, 2012 ACTION REQUESTED: Approval

## 4.0 Regional Coordinating Committee 2013 Meeting Schedule

The Regional Coordinating Committee will meet four times in 2013. All dates and times fall on Wednesdays (preceding CMAP Board meetings) at 8AM. The dates are January 9, March 13, June 12, and October 9. ACTION REQUESTED: Information

## 5.0 Metropolitan Planning Area Revision

Federal rules require that the CMAP Metropolitan Planning Organization metropolitan planning area (MPA) must include the region's urbanized area and any area that is expected to be urbanized within the next 20 years. Staff will report on discussions underway regarding the MPA revision. ACTION REQUESTED: Information

## 6.0 Performance Based Funding

CMAP will update the committee again on this CMAP initiative, which proposes potential new approaches for programming State highway and regional transit dollars. In October the CMAP Board and MPO Policy Committee approved a staff recommendation to advance performance based funding for transportation projects in Illinois. In addition, staff plans to pursue a wider campaign which will educate decision-makers and the wider public about the importance of transparent transportation investment decisions given limited and diminishing taxpayer dollars. ACTION REQUESTED: Information

## 7.0 Regional Revenues for Transportation Capital Infrastructure

In January 2012, CMAP's Regional Tax Policy Task Force recommended that metropolitan Chicago follow the lead of other regions around the country that are pursuing regional revenue sources for regional needs, namely capital investments for transportation infrastructure projects. In its discussion of the Task Force's report, the CMAP Board directed CMAP staff to analyze potential regional revenue sources for transportation investment in the Chicago region. Staff has researched this issue and will present its findings to the committee. ACTION REQUESTED: Discussion

## 8.0 Industry Cluster Drill Down Report: Manufacturing

Later this winter, CMAP will release its second industry cluster drill down report, which focuses on manufacturing. The report identifies major issues affecting future competitive advantage in this vital regional activity. Staff will summarize the major findings of this report, which analyzes the various subcomponents of the cluster and surveys challenges and opportunities in the areas of infrastructure, innovation, and workforce. ACTION REQUESTED: Discussion

## 9.0 State Legislative Framework and Agenda

Using GO TO 2040 as a guide, the state legislative framework highlights policy priorities for CMAP during the 2013 legislative session. The document includes priority issues and *Legislative Principles* based on GO TO 2040's recommendations. The principles are developed to guide staff and inform our partners, the Governor, legislators, state agency directors, and others about CMAP's policy positions regarding legislative initiatives being discussed or introduced in the General Assembly. Staff will also present a State Legislative Agenda, which contains a short list of major agency legislative priorities for 2013. ACTION REQUESTED: Discussion

## 10.0 Other Business

## 11.0 Public Comment

This is an opportunity for comments from members of the audience. The Chair will recognize non-committee members as appropriate. Noncommittee members wishing to address the Committee should so signify by raising their hand in order to be recognized by the Chair. The Chair will have discretion to limit discussion.

- **12.0** Next Meeting- March 13, 2013
- 13.0 Adjournment

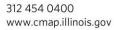
## **Committee Members:**

- \_\_\_\_Elliott Hartstein, chair
- \_\_\_\_Frank Beal
- \_\_\_\_Pat Carey
- \_\_\_\_Roger Claar
- \_\_\_\_Sheri Cohen

\_\_\_\_Jack Darin \_\_\_\_Michael Gorman \_\_\_\_Christine Kolb \_\_\_\_Al Larson \_\_\_\_Andrew Madigan \_\_\_\_Ed Paesel \_\_\_\_Leanne Redden \_\_\_\_Rae Rupp Srch

## Agenda Item No. 3.0

233 South Wacker Drive Suite 800 Chicago, Illinois 60606



# Chicago Metropolitan Agency for Planning

# Regional Coordinating Committee Minutes

Wednesday, January 9, 2013

# Cook County Conference Room 233 S. Wacker Drive, Suite 800 Chicago, Illinois

Committee Members Present:	Elliott Hartstein, Chair (CMAP Board), Frank Beal (Metropolis Strategies-CMAP Board), Pat Carey (Cook County-Economic Development Cmte.), Sheri Cohen (Chicago Dept. Public Health- Human & Community Services Cmte.), Mike Sullivan (Kane/Kendall Council of Mayors-Environment and Natural Resources Cmte.), Michael Gorman (President, Village of Riverside-CMAP Board), Al Larson (President, Village of Schaumburg-CMAP Board), Kimberly Flom (South Suburban Mayors & Managers AssocLand Use Cmte.), Leanne Redden (RTA-Transportation Cmte.), Rae Rupp Srch (DuPage County- CMAP Board)
Members Absent:	Roger Claar (Mayor-Village of Bolingbrook-CMAP Board) and Andrew Madigan (Mesirow-CMAP Board).
Others Present:	Kristen Andersen-Metra, Bruce Carmitchel-IDOT, Mark Pitstick- RTA, Tom Vander Woude-South Suburban Mayors & Managers
Staff Present:	Randy Blankenhorn, Matt Maloney, Jill Leary, Patricia Berry, Simone Weil, Garett Ballard-Rosa, Sherry Kane

## 1.0 Call to Order

Elliott Hartstein-Chair, called the meeting to order at 8:05 a.m., and asked committee members to introduce themselves.

# 2.0 Agenda Changes and Announcements

There were no agenda changes or announcements.

## 3.0 Approval of Minutes – October 10, 2012

A motion to approve the minutes of the October 10, 2012 meeting as presented made by Rae Rupp Srch was seconded by President Michael Gorman. All in favor, the motion carried.

## 4.0 Regional Coordinating Committee 2013 Meeting Schedule

In 2013, the Regional Coordinating Committee will meet on Wednesdays at 8:00 a.m., preceding CMAP Board Meetings of March 13, June 12, and October 9.

## 5.0 Metropolitan Planning Area Revision

Briefly, CMAP staff Patricia Berry reported that federal rules require the Metropolitan Planning Area (MPA) to include the region's urbanized area and any area expected to be urbanized within the next 20 years. The recent U.S. Census, Berry continued, had shown that two additional townships will likely be added to the MPA and the committee could expect staff to make a recommendation in March for the expansion.

## 6.0 Performance-Based Funding

CMAP staff Matt Maloney gave a brief update of developments since last October's joint meeting of the CMAP Board and the MPO Policy Committee when IDOT was requested to convene a state Technical Advisory Group for implementing performance-based funding and staff was directed to develop a methodology to prioritize regional projects. Maloney reported that performance-based funding will continue to be a priority for CMAP and staff is planning a campaign (similar to that of Congestion Pricing) to help the public understand the link of investment decisions to performance. Queried, Maloney added that the multi-year (2013-2018) program totals about \$9 billion. Also asked if this matter could be addressed legislatively, Maloney suggested the potential for a reintroduction of legislation may be forthcoming.

## 7.0 Regional Revenues for Transportation Capital Infrastructure

CMAP's Regional Tax Policy Task Force concluded its work in January 2012, CMAP staff Matt Maloney reported, and recommended that metropolitan Chicago follow the lead of other regions that have pursued regional revenue sources for regional capital investments and new transportation infrastructure projects. Staff spent a good amount of time analyzing potential regional revenue sources for our region, Maloney continued. Touching on the transportation system as key to the region's prosperity, declining resources, inadequate funding to bring the system to a state of good repair, transit capital funding not expected to meet needs, sporadic state capital programs funding, inability of federal programs to address funding gaps, Maloney reported that other regions have looked for regional solutions for funding transportation infrastructure. Maloney presented the results of staff's evaluations that were based on revenue potential and policy consideration and the pros and cons of each potential revenue source, including: an increase in the motor fuel tax, motor vehicle registrations and sales tax. Political acceptability and revenue stability were considered and illustrations were given to show how much funding could be generated with a \$.08 inflation-indexed regional motor fuel tax and a \$10 regional motor vehicle registration fee between 2014 and 2040. Further,

Maloney called attention to a Balanced Priorities scenario that would equalize transit and road funding and concluded the presentation describing value capture options and congestion pricing. Complimented on the presentation to keep momentum going, a suggestion that capacity for state or federal assistance will not come, the committee asked that CMAP consider the state of transportation relative to other regions and congestion/transit growth.

## 8.0 Industry Cluster Drill Down Report: Manufacturing

Garett Ballard-Rosa and Simone Weil presented preliminary findings from an upcoming report on the region's manufacturing cluster. Staff reported the various subcomponents of the cluster and surveyed challenges and opportunities in the areas of infrastructure, innovation, and workforce and discussed the role of manufacturing in the region's economy, what lies ahead for the next ten years, and efforts underway to better support manufacturing. Metropolitan Chicago's manufacturing cluster builds on the region's human capital assets and its geographic and transportation advantages, staff reported, and as in the greater economy, manufacturing output is highly diverse and dispersed through all seven counties. Also covered in the presentation was advanced manufacturing and how it fuels innovation in the region. To support increasingly advanced manufacturing across all its diverse industries, the Chicago region can draw on the same competitive advantages that fueled growth a century ago – economic innovation, infrastructure assets, and a deep pool of skilled workers—to thrive in a new manufacturing moment. Committee members were invited to attend the report release event on February 26 at Harper College where staff will present findings and a panel of experts will discuss the future of manufacturing in the region.

## 9.0 State Legislative Framework and Agenda

CMAP staff Gordon Smith reported on CMAP's 2013 State Legislative Framework document and State Agenda indicating that the focus of the documents relate to policy issues with a regional or statewide impact or those that could serve as precursors to broader issues and legislation. The principal change over last year's document, Smith continued, is the reordering of principles of the core issues of transportation, transit, and freight. Smith went on to say that the Framework document is a useful tool for staff to respond to and inform the General Assembly, the Governor, our partners of our priorities and includes 12 policy statements from GO TO 2040 recommendations to focus regionally and state-wide on the broad policy issues that are important to CMAP. Taken from the Framework document, Smith described specific issues related to the following initiatives that staff is or will be pursuing in 2013. Those include: CMAP funding, state fiscal health and tax policies, transportation investments and revenues, performance-based transportation funding, state/regional water planning and management, and transparency and accountability.

## 10.0 Other Business

On behalf of the RTA, Leanne Redden distributed a one-pager outlining the development of the agency's strategic plan. Christine Kolb announced the ULI-sponsored event Airports, Infrastructure Investment & the Building Environment. The half-day form was scheduled for February 8, 2013.

## 11.0 Public Comment

There were no comments from the public.

#### 12.0 Next Meeting

The Regional Coordinating Committee meets next on March 13, 2013.

#### 13.0 Adjournment

At 9:20 a.m., a motion to adjourn made by President Michael Gorman was seconded by Mayor Al Larson. All in favor, the motion carried.

Respectfully submitted,

Willed &

02-13-2013 /stk

Approved as presented, by unanimous vote, March 13, 2013

# Agenda Item No. 6.0

233 South Wacker Drive Suite 800 Chicago, Illinois 60606

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# MEMORANDUM

То:	Regional Coordinating Committee
From:	CMAP Staff
Date:	January 2, 2013
Re:	Update on Performance-Based Funding

In October 2012, the CMAP Board and MPO Policy Committee approved a staff **proposal** to pursue performance-based funding, focusing on the Illinois Department of Transportation's multiyear highway improvement program. Specifically, the Board and MPO approved the following two recommendations:

- 1) IDOT should form a technical advisory group for implementing performance-based funding.
- 2) CMAP should initiate a regional process for developing the agency's internal prioritization and selection methodology to evaluate candidate projects.

A letter requesting item #1 was sent to IDOT Secretary Ann Schneider shortly after the joint meeting. To date, CMAP has not received a response. While the Department has made clear that it intends to pursue a statewide process on "performance measures," as required by federal law, there is no indication that these measures would be considered for any capital planning and programming decisions. CMAP's position is that such a process will have limited utility for the region or state.

## NEXT STEPS FOR CMAP ON PERFORMANCE-BASED FUNDING

Performance-based funding remains a top policy priority for CMAP. Over the upcoming months, staff intends to pursue a more visible campaign to help clarify the importance of this issue for policymakers, the business community, and the wider public. Given the State's growing fiscal instability, a much more compelling case can be made that the outcome of the existing state highway programming process—over \$9 billion of State and federal funds allocated with limited consideration to merit— requires reform.

Similar to its work on **congestion pricing**, CMAP intends to create a web-based "microsite" dedicated to performance-based funding, and will seek to disseminate this information to local governments, state policymakers, and to the wider public via local media. CMAP also intends to evaluate and consider supporting state legislation which moves performance-based funding forward. This item is included in CMAP's 2013 state legislative agenda, which will also be discussed today by the committee.

Lastly, CMAP also acknowledges that the agency can take more direct steps to advance performance-based funding, given our capacity as the region's federally designated MPO. Consistent with item #2 above, CMAP will pursue new projects in 2013 to ensure that the region is making more informed capital investment decisions with transportation dollars. This work will likely include enhancements to the CMAQ process as well as more proactive efforts by CMAP in tandem with regional transportation implementers to match programming decisions to careful planning, the best available performance metrics, and transparent deliberation among the region's stakeholders. Staff is currently scoping out some of this internal work, and will continue to brief the Regional Coordinating Committee on progress throughout 2013.

ACTION REQUESTED: Discussion

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# CMAP State Legislative Agenda, 2013

During the 98th session of the Illinois General Assembly, the Chicago Metroplitan Agency for Planning (CMAP) is pursuing the following priorities as appropriate with our regional legislative delegation, relevant state agencies, the Governor and his staff, and CMAP partners. The agenda was based on the adopted GO TO 2040 plan, current priorities of the Governor and the General Assembly, and discussions with key leadership and CMAP partners. Additionally, many issues arise during the legislative session that are not listed below and will be addressed using the State Legislative Framework document.

# CMAP Funding

To fulfill the legislative mandate that created CMAP, in 2007 the Illinois General Assembly established the Comprehensive Regional Planning Fund (CRPF), which supported effective planning in urban and rural areas of the state. In addition to supporting CMAP's important non-transportation work -- such as planning and policy development for housing, water, natural resources, economic development, and more -- the fund provided an essential match of our agency's federal transportation planning dollars. CMAP received funding from the CRPF for two fiscal years, 2008 and 2009.

For the past several years, the state's fiscal difficulties have resulted in deep budget cuts that included suspension of appropriations for the CRPF. In FY11, the General Assembly took the additional steps of "sweeping" the CRPF (i.e., transferring these dollars to the General Revenue Fund) and passing legislation to dissolve the fund. For the past four years, the Illinois Department of Transportation has provided replacement funds for the CRPF. Dissolving the fund was a critical setback in the state's commitment to effective planning across Illinois. This issue needs to be addressed to ensure that CMAP has a stable, dedicated funding source to effectively implement the comprehensive vision of GO TO 2040. **CMAP supports efforts to diversify its funding support** from the State to secure stable dedicated non-transportation funding in addition to a \$6 million appropriation under Metropolitan Planning and Research in the IDOT FY14 budget for statewide metropolitan planning organizations (MPOs).

# State Fiscal Health and Tax Policies

CMAP closely monitors state fiscal policies because the Chicago region's ability to implement GO TO 2040 is significantly shaped by the fiscal and tax policies decisions made at the state level. GO TO 2040 emphasizes the importance of clear investment priorities to support our workforce, our communities, and our infrastructure. These investments are vital for northeastern Illinois to remain economically competitive in the 21st Century. The State's ability to make these investments will be increasingly affected by rising pension obligations, Medicaid costs, debt service payments, non-transparent budgeting, and a shrinking tax base. In Illinois, sales and income tax rates (inclusive of the personal property replacement tax rate) remain relatively high, while the overall tax base remains increasingly narrow. CMAP's Regional Tax Policy Task Force's advisory report recommended broadening the state's tax bases to align with the changing economy and demographics, for example adding more services to the tax base. It is vital for the State of Illinois to regain its fiscal footing. **CMAP supports comprehensive reforms to the State's pension program that will help close budget deficits, maintain essential services, and restore fiscal responsibility. In addition, CMAP will support legislative initiatives that broaden the sales and income tax bases to keep rates low and the state economically competitive.** 

## **Transportation Investments and Revenues**

Investments in transportation infrastructure continue to be crowded out by increasing pension payments and other debt obligations. The lack of priorities or criteria for selecting capital projects in a time of diminishing resources deteriorates our transportation network, a core factor to economic competitiveness. Oftentimes a capital bill is developed without the identification of new revenues. There are numerous transportation needs in northeastern Illinois that cannot be entirely funded by existing revenue streams, i.e., motor fuel tax and tolls. The Illinois General Assembly should increase the MFT and encourage innovative financing options, such as congestion pricing and value-capture. **CMAP will support legislation to increase the existing 19 cents per gallon gasoline tax and index the tax to inflation, of which a portion of these proceeds should be devoted to transit.** Additionally, CMAP will support legislation that enables the creation of value-capture districts, to allow increase regionwide flexibility to finance all modes of transportation.

# Performance-based Transportation Funding

GO TO 2040 recommends that transportation funding decisions be based on transparent evaluation criteria, utilizing performance measures developed by the State, MPOs and the region's transportation stakeholders. Since the implementation of GO TO 2040, CMAP staff has engaged state, regional, and local partners in a multiple conversations about the benefits of a more transparent process for allocating scarce capital dollars. Furthermore, the recently-passed federal transportation reauthorization bill, Moving Ahead for Progress in the 21st Century (MAP-21), signals a new federal emphasis on outcome-based performance measurement. **CMAP supports an initiative that urges the formation of a technical advisory group for implementing performance-based funding for transportation.** 

## State/Regional Water Planning and Management

Water 2050 noted something that has become all too apparent with the drought of 2012--even in a state blessed with an abundance of water, shortages are a real concern. Now more than ever, the State of Illinois and the Chicago metropolitan region are vulnerable to drought, shortage, and conflicts between water users. Much needs to be done to maintain sustainable water supply for the region, and the State, however, this cannot be accomplished without new, sustainable funding for water supply planning and management. In 2006, the State provided funding for state and regional water planning. This funding depleted steadily as the Illinois Department of Natural Resources (IDNR) continued to adjust to budget reductions due to limited state revenues. **CMAP supports increasing funding to IDNR with new revenues that will support state and regional water resources planning, with a portion to be directed to the 11-county CMAP water planning area.** 

## Transparency and Accountability

Government budgets are increasingly complex and citizens have the right to know how their tax dollars are being spent, especially in tough fiscal times. Data and information sharing through transparent and open governments improves efficiency and accountability. GO TO 2040 asserts that data which does not jeopardize personal privacy or public safety should be made available in a functional format, online and disseminated in a timely fashion. Most issues in today's policy and planning environment are fundamentally data-driven and cross-jurisdictional, and it is incumbent on all levels of government to engage in robust data sharing. As a public agency, CMAP relies on other agencies' data to complete its own work in planning and transportation programming. In addition to providing this data, governments should share how decisions are being made. The process by which data are selected and used to establish policies, prioritize projects, and administer funding is important to understanding how government operates and will help policy makers at all levels of government make better and more informed decisions. CMAP supports legislation that facilitates more data and information sharing, especially at the budget and appropriations level, and requires agencies to report and make public agency program outcomes and results.

# Contacts

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## About CMAP

The Chicago Metropolitan Agency for Planning (CMAP) is the official regional planning organization for the northeastern Illinois counties of Cook, DuPage, Kane, Kendall, Lake, McHenry, and Will. CMAP developed and now leads the implementation of GO TO 2040, metropolitan Chicago's first comprehensive regional plan in more than 100 years. To address anticipated population growth of more than 2 million new residents, GO TO 2040 establishes coordinated strategies that help the region's 284 communities address transportation, housing, economic development, open space, the environment, and other quality-of-life issues. See <a href="https://www.cmap.illinois.gov">www.cmap.illinois.gov</a> for more information.

Revised December 26, 2012

CMAP

State Legislative Framework, 2013

The State of Illinois is key to the success of GO TO 2040 implementation. It allocates nearly \$50 billion per year across various program areas and plays a significant role in operating and maintaining the transportation system, promoting economic development, and maintaining and preserving our natural resources. The State's ongoing fiscal crisis, driven by an estimated \$85 billion and growing unfunded pension liability, continues to crowd out many of these investment priorities. Using GO TO 2040 as a guide, this document highlights policy priorities for CMAP during the 2012 legislative session. Generally speaking, CMAP is most interested in issues with a regional or statewide impact or those that could serve as precursors to broader, more comprehensive legislation. The document includes priority issues and legislative principles based on GO TO 2040's recommendations. The principles were developed to guide staff and inform our partners, the Governor, legislators, state agency directors, and others about CMAP's policy positions regarding legislative initiatives being discussed or introduced in the 98<sup>th</sup> General Assembly.

## The Role of CMAP

Many public policy issues transcend local jurisdictions or can be too large an undertaking for any one unit of government. Issues such as economic development, transportation, wastewater management, water supply and improving the quality of life in our region are examples of challenges that require regional cooperation. Regional planning helps coordinate efforts and resources within a metropolitan area and provides local, state and federal governments with a unified vision. As the official regional planning organization for the northeastern Illinois counties of Cook, DuPage, Kane, Kendall, Lake, McHenry and Will, the Chicago Metropolitan Agency for Planning (CMAP) is mandated by state statute to develop and guide the implementation of the region's first comprehensive regional plan, GO TO 2040. The plan was adopted in October 2010 and builds on the region's assets, identifies shortcomings, and recommends actions that will help sustain the region's economic vitality and global competiveness. CMAP and GO TO 2040 serve an important role by identifying regional interests and impacts regarding actions being taken at various levels of government. CMAP is in a unique position to directly impact and improve the quality of life of more than eight million residents, more than half the state's population. To that end, CMAP is committed to working with the Governor, legislators, local elected officials, agencies and other partners in protecting and enhancing the quality of life for all who live and work in northeastern Illinois.

# CMAP's Legislative Principles

#### **Pursue Coordinated Investments**

Metropolitan regions drive the U.S. economy, but state governments make most of the decisions about how and where to invest our tax dollars. The state all too often spreads those resources around too thinly, which undermines the ability of regions to implement plans – no matter how well-conceived. To harness the economic power of regions like ours, GO TO 2040 recommends that the state return and invest more resources in metropolitan areas and give those areas more authority to decide how to use those funds. Such a regional approach could focus state investments to maximize their economic impact.

#### Legislative Principle

CMAP will support legislative initiatives that foster interjurisdictional colaboration and focus state resources toward metropolitan regions, which will maximize economic returns for the State of Illinois.

#### Invest Strategically in Transportation

The future prosperity of Illinois depends on strategic transportation investments, and this requirement is especially pertinent in tough economic times. However, our current investment practice is often predicated on arbitrary formulas rather than economic or performance-based criteria. Illinois, unlike many other states, lacks a transparent, performance-driven approach to programming its transportation. GO TO 2040 emphasizes that the state and other transportation implementers prioritize efforts to maintain and modernize existing assets before expanding the system, and that investments of all types take a multimodal approach, with consideration for all users. Additionally, the state's larger capital funding process is inadequate and occurs too infrequently, averaging about one funding package per decade. Dependable, predictable funding is crucial for complex, long-term transportation projects.

In addition to emphasizing strategic transportation investments, GO TO 2040 recommends increasing transportation funding through several new or expanded sources. The generation of new revenues must be done through efficient, sustainable user fees, which should better reflect the actual costs of maintaining and operating the system. Additionally, user fees should reflect broader social costs of transportation, such as the costs of traffic congestion.

#### Legislative Principles

CMAP will support legislative initiatives that establish more robust statewide measures for allocating transportation funds, establish a transparent and accountable process within IDOT to grant metopolitan regions more decision-making authority and flexibility in funding regional priorities.

CMAP will support legislative initiatives that increase and index the existing motor fuel tax to support the transportation system. Additionally, CMAP will support legislation to permit and encourage innovative transportation finance measures that reflect the marginal costs of using the system. Policies such as congestion pricing support more efficient management of existing transportation assets and encourage travelers to make judicious use of our scarce transportation resources.

CMAP will support efforts to include state capital program funding as part of the annual budgetary process, rather than in the form of infrequent state capital program packages. Again, project selection should be based upon performance criteria.

#### Increase Commitment to Public Transit

Public transportation is an essential component to the future economic prosperity of our region. The mobility choices provided by transit makes our region attractive for new businesses and residents alike. After decades of underinvestment, our transit system requires substantial funds to return to a good state of repair. The top priority of GO TO 2040 is to maintain and operate the existing transportation system – and transit is no exception. The goal is to move the system toward a "state of good repair," the point at which all transit facilities are in good condition and there is no backlog of capital maintenance. The plan also recommends a limited and conservative approach to expansion of service in the region. GO TO 2040 encourages the state to support transit-oriented development through its transportation, housing and economic development investments. GO TO 2040 also recommends securing new sources of revenue to support transit, including dedicating a portion of the proposed gas tax increase to transit, as well as some portion of future congestion pricing revenues.

#### Legislative Principle

CMAP will support legislative initiatives that provide more resources for the maintenance and modernization of our transit system, that encourage innovative transit financing, and that provide for reasonable expansion of the transit system as described in GO TO 2040.

#### Create a More Efficient Freight Network

By any measure, our region is the nation's rail and truck freight hub, and the state has a vital role to play in ensuring that we maintain this position. In partnership with the federal government and the region, the state should prioritize the implementation of the CREATE rail improvement program. Truck traffic in the region is also important, and the state can take a leadership role in identifying opportunities for dedicated freight corridors and access improvements to intermodal facilities and terminals. Funding and implementing specific freight improvements must be a priority, but should be accomplished efficiently, equitably and on a metropolitan scale. GO TO 2040 recommends the exploration of a regional freight authority that would prioritize and finance freight infrastructure in the metropolitan area.

#### Legislative Principle

CMAP will support legislative initiatives that fund CREATE, efficiently and effectively improve regional truck oriented intermodal and terminal access, and that explore regional or statewide governance solutions to funding and prioritizing freight capital projects.

#### Achieve Greater Livability Through Land Use And Housing

Our state has an important role to play in helping communities strive toward the principles of livability – healthy, safe, walkable communities that offer transportation choices for access to schools, jobs, services and basic needs. More coordinated investment among transportation, environmental and housing expenditures can go a long way toward ameliorating some of the unintended consequences that can sometimes occur when policy areas are evaluated separately. Additionally, while housing and land use decisions have traditionally been the purview of individual municipalities, many of the region's communities have realized that they face common problems like foreclosure prevention or prioritizing investments in affordable housing. As a result, they have created structures and organizations to address these problems with shared resources and solutions. However, state funding for housing and land use initiatives is often available only at the municipal level, limiting the ability of these organizations to receive funding and carry out multijurisdictional strategies.

#### **Legislative Principles**

CMAP will support legislative initiatives that align funding across various state agencies for planning, ordinance updates and capital investments that align with GO TO 2040's livability principles.

CMAP supports legislative initiatives that promote reinvestment in existing communities and align with the livability principles of GO TO 2040. Specifically, CMAP supports initiatives and programs that are competitive, offered on a statewide or regional basis, allocate funds based on need, and are based on comprehensive evaluation criteria considering the interconnected focus areas of transportation, housing, the environment and economic development.

CMAP supports legislative initiatives that provide funding or assistance to multijurisdictional organizations seeking to address shared housing and land use problems. This can be achieved through expanding elegibility for existing resources or providing new resources for multijurisdictional organizations.

#### Manage and Conserve Water and Energy

The conservation of water and energy is a top priority for GO TO 2040. In the next 30 years, these resources will likely become more constrained, affecting business, government and residents. The energy priorities in GO TO 2040 are focused on meeting needs through demand reduction and for our region to determine a path to increase the use of renewable energy options. For water, implementing conservation and water supply planning recommendations outlined in *Water 2050* are critical to maintaining a sustainable water supply for the region and the State, however, this cannot be accomplished without new, sustainable funding for water supply planning

and management. It is likewise critical that funding for infrastructure itself support sustainability, particularly through a shift toward paying for the full costs of infrastructure through user fees. This is important in drinking water, stormwater, and wastewater systems. Finally, integration of land use and resource planning should play a central role in achieving better conservation. A key component to this is the support of watershed planning and the development of appropriate tools to manage the impact of growth on water resources.

#### Legislative Principle

CMAP will support energy and water conservation initiatives that meet our needs, yet reduce demand; establish new, sustainable funding for state/regional water management; incorporate more renewable energy options and technologies; and promote integrated water and land use planning through multi-objective planning.

#### Expand and Improve Parks and Open Space

The State of Illinois plays an important role in conserving natural areas, promoting access to parks, and providing funding through various grant programs to local governments for acquiring and managing parks and open lands. The state operates and maintains large quantities of open space throughout northeastern Illinois and IDNR has been a leader in land acquisition and helping the region achieve various parks and open lands objectives. A top priority of GO TO 2040 is to expand the green infrastructure network. To do so, CMAP recommends making significant, criteria-based investments in parks and open space. Major benefits will follow from this, including enhanced quality of life and property values, improved public health through the promotion of active lifestyles, and the protection of ecosystem services like biodiversity, water supply, flood storage, and water purification. CMAP and GO TO 2040 recommend that an additional 150,000 acres of land be preserved over the next 30 years through a collaborative, multi-organizational, public-private approach.

#### **Legislative Principles**

CMAP will support legislative initiatives that coordinate open space investment to create a connected green infrastructure network and prioritize preservation of the most important natural areas.

CMAP will support legislative initiatives that increase funding to provide parks and conserve land, that invest in the establishment of new parks and policies that provide green connections through greenway trails.

#### Promote Sustainable Local Foods

Food — like air, water and shelter — is a basic human need and directly influences the economy, environment, public health and overall quality of life. Hunger and food scarcity continue to be major issues of concern in our region and across the state. The Illinois Department of Human Services (IDHS) and the Illinois State Board of Education (ISBE) administer and/or oversee many of the nutrition and hunger-relief programs that operate in Illinois. Better alignment of government agencies and services across the region and state can enhance program delivery around the needs of individuals and families. In addition, the use of technology and better data and information systems can streamline programs and services and make it easier for residents to apply for and renew for certain services.

#### Legislative Principle

CMAP supports legislative initiatives applied statewide or regionally that facilitate sustainable local food production, increase access to safe, fresh, affordable and healthy foods, and improve local food related data, research, training and information sharing.

#### Improve Education and Workforce Development

Researchers, business leaders and elected officials agree that the quality of our workforce is one of the most important factors — if not the most important — in strengthening the region's economy. Like other states, Illinois makes large expenditures toward schools, from pre-kindergarten to community colleges to the university system. The state can help support the goals of GO TO 2040 particularly by ensuring that these expenditures are achieving the desired outcomes of increased educational attainment and preparing our residents for the jobs of tomorrow. GO TO 2040 emphasizes the importance of strengthening workforce development programs, which can have a significant role in sustaining economic growth by providing an important intermediary function in the labor market. The sheer complexity of the workforce development system can be strengthened through more coordination and better information networks to track, measure and analyze performance.

#### Legislative Principles

CMAP will support legislative initiatives that align workforce development, education and economic development initiatives to measure outcomes, and efforts that improve datadriven decision making.

CMAP will support legislative initiatives that increase flexibility and improve delivery of workforce development services, including the strengthening of community-focused provision of services.

#### Support Economic Innovation

Economic innovation, the process by which new ideas transform into new goods and services, is generated largely by the private sector, but the public sector has an important role to help spur innovation by supporting ideas, institutions and relationships. The regional economy can gain substantial benefits from innovation through the creation of high-paying jobs, specifically knowledge and high-tech jobs. Data indicates that the region is underperforming across a variety of innovation measures, and is falling behind compared to other U.S. metropolitan areas. It will require serious action to increase economic innovation to keep the metropolitan Chicago region thriving and globally competitive. GO TO 2040 suggests the state use enhanced data to evaluate financial incentives and programs and target them toward the attraction and retention of innovative industries with good jobs. The state can strengthen its focus on nurturing regional industry clusters like freight and logistics, advanced manufacturing, and biopharmaceuticals, and work with industry coalitions to secure and leverage public and private funding.

#### Legislative Principle

CMAP will support legislative initiatives that evaluate and expand successful programs, improve data-driven decision making, and target investments towards the region's industry clusters.

#### Reform State Tax Policy

Tax policy is essentially the responsibility of state government and affects communities across the entire state. Illinois' current fiscal crisis results not only from an unfunded pension liability and unsustainable Medicaid growth, but also the State's reliance on an eroding tax base, which is out of step with changes in the economy and demographics. CMAP's specific interest in tax policy is how it influences the overall economic wellbeing of the metropolitan region, including the commercial, industrial, and residential development of our communities. The state's tax policies sometimes distort land use decisions rather than allow markets or quality of life factors to guide them. In particular, the sales tax can foster intense competition among different local governments about the attraction or retention of retail business, to little or no regional benefit. In Illinois, sales and income tax rates (inclusive of the personal property replacement tax rate) remain relatively high, while the overall tax base remains increasingly narrow.

#### Legislative Principle

CMAP supports legislative initiatives that reform state tax policy through 1) careful expansion of the sales and income tax base, 2) careful modification of state and local revenue sharing structures to encourage regional collaboration and broader GO TO 2040 development goals, and 3) increased transparency of the system, including tax incentives and rebates.

#### Improve Access to Information

Most state agencies control large amounts of data and information. Policy challenges cannot be solved – and efficient governance cannot be achieved – without comprehensive, current and accurate data resources. Residents are served best when government information is freely accessible to all. When public bodies have access to complete, accurate and timely information, leaders can make decisions that are better for our communities, our region and the state.

#### **Legislative Principle**

CMAP will support legislation that expands the dissemination of state data, helps local governments post data online, facilitates opportunities to form partnerships around data-sharing pilot projects with other interested regional partners, and helps implement best practices and technological improvements that facilitate open exchange of data.

#### Contacts

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#### About CMAP

The Chicago Metropolitan Agency for Planning (CMAP) is the official regional planning organization for the northeastern Illinois counties of Cook, DuPage, Kane, Kendall, Lake, McHenry, and Will. CMAP developed and now leads the implementation of GO TO 2040, metropolitan Chicago's first comprehensive regional plan in more than 100 years. To address anticipated population growth of more than 2 million new residents, GO TO 2040 establishes coordinated strategies that help the region's 284 communities address transportation, housing, economic development, open space, the environment, and other quality-of-life issues. See <a href="https://www.cmap.illinois.gov">www.cmap.illinois.gov</a> for more information.

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