# Proposed CMAP Process for addressing Developments of Regional Importance –Version 2

## **Background**

Assessing the impacts and providing planning guidance on Developments of Regional Importance (DRIs) is a new element to the work program of the Chicago Metropolitan Agency for Planning (CMAP). The preceding regional planning agencies had occasional involvement in regionally significant land use or economic development proposals in addition to including major capital transportation improvements in the Regional Transportation Plan (RTP). CMAP's DRI process provides a new opportunity for regional partners to comprehensively assess the regional implications of large-scale development proposals, reconcile regional priorities associated with these proposals and coordinate independent actions in support of regional goals. Examining these impacts from the regional perspective offers the potential to help improve a proposal through coordinated actions among affected jurisdictions.

The Illinois Legislature specifically enabled<sup>1</sup> CMAP in this area:

- Sec. 47. Developments of Regional Importance. The Board shall consider the regional and intergovernmental impacts of proposed major developments, infrastructure investments and major policies and actions by public and private entities on natural resources, neighboring communities, and residents. The Board shall:
- (a) Define the Scope of Developments of Regional Importance (DRI) and create an efficient process for reviewing them.
- (b) Require any DRI project sponsor, which can be either a public or private entity, to submit information about the proposed DRI to CMAP and neighboring communities, counties, and regional planning and transportation agencies for review.
- (c) Review and comment on a proposed DRI regarding consistency with regional plans and intergovernmental and regional impacts.

It is CMAP's intent to review development proposals that have the possibility of introducing widespread regional impacts to the daily activities of significant numbers of people or to the natural environment. Of particular concern are characteristics of proposals that may have impacts beyond the jurisdiction of the permitting agency (e.g. municipal zoning, county stormwater, state transportation departments). At the same time, it is not CMAP's intent to usurp the due authority of permitting agencies or unnecessarily delay a proposed development with a review of questionable relevance or value.

#### Introduction

This is an outline for CMAP's DRI process.

.

<sup>&</sup>lt;sup>1</sup> Illinois General Assembly, Public Act 095-0677.

This is a second and entirely different approach than that originally released for public comment in Fall 2008.

This DRI process is intended for a two-year trial period by CMAP. At that time, the process and its effectiveness will be reviewed by the CMAP Board.

## 1. Requesting a DRI review

Requests that CMAP review a project may be made by:

- Municipal or County resolution
- A CMAP Board member or the Executive Director
- Majority vote of a CMAP Coordinating Committee
- A public or private project sponsor

Citizens, private organizations and other government entities may initiate a DRI review via any of the above means.

A standard request form will require sufficient supporting information to allow CMAP staff to certify that the request is legitimately made and the proposed DRI meets criteria and exceeds thresholds needed for the review to proceed.

CMAP will notify jurisdictions with authority and affected property owner(s) of record of the request for a DRI review. The request will also be posted on CMAP's Website in a form permitting interested individuals to subscribe for e-mail notification.

All requests will be submitted for review by the CMAP Board accompanied by the staff assessment outlined under item 4 below.

#### 2. Criteria that determine CMAP's time window for reviewing a DRI.

These criteria are applied depending on whether the request is to review a private or public project.

- For privately funded developments, requests for a DRI review are accepted by CMAP staff only after the relevant zoning change application has been filed with the local governments with jurisdiction. DRI designations must be made prior to development rights being vested by the appropriate local government using its zoning authority to permit the proposed use by right.
- For publicly funded developments, requests for a DRI review are accepted by CMAP staff only after the project is programmed for preliminary engineering. DRI designations must be made prior to the project being programmed for construction. If all necessary federal or state permits are already issued then CMAP will not review the development under the DRI process.

CMAP: DRI Process 2/4/2009 p. 3

## 3. Thresholds that must be exceeded for CMAP to proceed with a DRI review.

At least **two** of following quantitative thresholds must be exceeded in order for CMAP to proceed with a DRI review.

- The project is estimated to generate or divert greater than 50,000 auto vehicle trips (or truck equivalent) per day on the region's highway system.
- The project is estimated to create a net discharge greater than 5 millions gallons effluent per day.
- The project includes greater than 500 acres of impervious paved surfaces and rooftops.

## 4. DRI designation by the CMAP Board.

The following steps compose the DRI Review by the CMAP Board.

- **A**. CMAP staff prepares documentation certifying that:
  - The DRI request has been properly made.
  - Criteria to review within the proper time window are met.
  - DRI thresholds are exceeded based on reported characteristics of the project.
- **B**. The DRI request and the staff documentation is placed on the agenda for the next regular Board meeting.
- **C.** After discussion, the Board votes to accept/reject the DRI review request.
  - By accepting: The Board is directing CMAP staff to conduct an evaluation and prepare an advisory report.
  - By rejecting: The Board is directing CMAP staff to issue a statement of no further action on the request.
- **D**. CMAP staff will notify jurisdictions with authority and property owners of record of the Board outcome. The Board outcome will also be posted on CMAP's website in a form permitting interested individuals to subscribe for e-mail notification.

#### 5. DRI Advisory Report

The following steps compose the preparation by CMAP staff of the DRI Advisory report. A DRI Advisory Report is prepared only if the Board votes to accept the DRI review request.

- **A.** CMAP staff prepares an outline of advisory report topics to be evaluated along with an itemization of information needed to analyze the project (including but not limited to traffic estimates, site maps, proposed uses and densities). The advisory report will seek to establish whether the proposal:
  - a. Significantly affects important features of the natural environment.
  - b. Significantly changes prevailing development density. Examples include large new developments that might place unexpected burdens on water, sewer, storm water and local road systems.
  - c. Significantly affects operations on a regional transportation facility. Examples include major commercial, industrial or warehousing developments sited for convenient access to expressways and tollways.

- d. Significantly changes existing land use patterns. Examples include substantial conversion between agricultural, residential, commercial and/or industrial uses.
- e. Affects the function or performance of a planned or existing public investment.
- **B.** If CMAP staff does not currently have access to needed data, a request is made to jurisdictions with authority. At their discretion, the jurisdiction may pass the request to an appropriate provider of the data. In any case, CMAP staff will proceed with preparing the advisory report with the best available data.
- **C.** CMAP staff will formally submit the report to the CMAP Board, to jurisdictions with authority and to property owners of record. The publication will also be posted on CMAP's website in a form permitting interested individuals to subscribe for e-mail notification.

## **Appendix**

## Frequently Asked Questions (FAQs)

## What is a Development of Regional Importance (DRI)?

A DRI is a large-scale development proposal that has the possibility of introducing widespread regional impacts to the daily activities of significant numbers of people or the natural environment.

## Does CMAP charge a fee to review a DRI?

There are currently no plans to charge a fee for reviewing a potential DRI.

#### Are there any financial incentives to encourage compliance?

There is no current policy for financial incentives.

### What kinds of response might the CMAP Board give in their review?

The CMAP Board may ask for formal inclusion as a partner in the relevant planning process. They may also recommend formal planning collaboration between jurisdictions likely to be affected by the proposed development. The CMAP Board may make a resolution on the subject or some other appropriate public comment mechanism. Finally, the CMAP Board may recommend appropriate additional or remedial planning steps.

## Why would anyone want to have their projects reviewed?

Sponsors can receive good publicity akin to a 'Good Planning Seal of Approval.' CMAP's review may also assist proposal sponsors in responding to local concerns regarding the impacts of a proposal. The dialogue and evaluation associated with the DRI process may also reveal opportunities to improve a proposal.

#### Does CMAP have the authority to stop a project?

No, CMAP's role is advisory.

#### What happens after a DRI review?

After the DRI review, the process is complete. CMAP may pursue further involvement in ongoing planning for the project based on its findings.

#### How should advocacy groups and citizens initiate a DRI?

All individuals are governed by a County or municipality and they are free to communicate with governmental leaders inside and outside their own jurisdictions. All counties and municipalities are represented by members on the CMAP Board. Specific planning interests are also represented on CMAP working committees. This allows any individual or advocacy group an avenue to organize a formal DRI review request.

#### Will affected communities be alerted that a project is being considered for a DRI?

Yes, through conventional methods of public notification and disclosure such as the media and internet.

#### **DRAFT FOR DISCUSSION ONLY**

<u>CMAP: DRI Process</u> 2/4/2009 p. 6

## What is the role of CMAP staff in the DRI process?

Only CMAP's Executive Director may request a DRI review. Existing staff will be trained to manage DRI administration. Senior staff with subject matter expertise will be asked to prepare an Advisory Report if necessary.