



# Chicago Metropolitan Agency for Planning

Agenda Item No. 3.0

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## Joint Meeting Chicago Metropolitan Agency for Planning (CMAP) Board and MPO Policy Committee DRAFT Minutes October 10, 2012

Offices of the Chicago Metropolitan Agency for Planning (CMAP)  
Cook County Conference Room  
Suite 800, 233 S. Wacker Drive, Chicago, Illinois

- Board and Policy Committee Members:** Gerald Bennett, CMAP Board Chair-representing southwest Cook County, Charles Ingersoll (for Ann Schneider, Policy Committee Chair)-representing IDOT, Jeffery Schielke-representing the Council of Mayors, Frank Beal-representing the City of Chicago, John Yonan-representing Cook County, Paula Trigg-representing Lake County, Susan Campbell-representing the City of Chicago, Mike Connelly-representing the CTA, Tom Cuculich-representing DuPage County, Michael Gorman-representing Cook County, Elliott Hartstein-representing Lake County, Luann Hamilton-representing CDOT, Kenneth Koehler-representing McHenry County, Alex Clifford-representing Metra, Larry Walsh-representing Will County, Al Larson-representing northwest Cook County, Andrew Madigan-representing the City of Chicago, Robert Hann-representing Private Providers, Heather Weed Niehoff-representing the City of Chicago, Marilyn Michelini-representing Kane and Kendall Counties, Wes Lujan-representing Class 1 Railroads, Raul Raymundo-representing the City of Chicago, Leanne Redden-representing the RTA and a non-voting member of the Board, Rick Reinbold-representing South Suburban Cook County, Tom Rickert-representing Kane County, Richard Kwasneski-representing PACE, Rae Rupp Srch-representing DuPage County, Dan Shea-representing McHenry County, Rocco Zucchero-representing Illinois Toll Highway Authority and non-voting members Glenn Fulkerson-representing the FHWA and Marisol Simon-representing the FTA.
- Staff Present:** Randy Blankenhorn, Jill Leary, Dolores Dowdle, Don Kopec, Bob Dean, Matt Maloney, Patricia Berry and Sherry Kane
- Others Present:** Mike Albin-DMMC, Reginald Arkell-FTA, Bruce Carmitchel-IDOT, Bruce Christensen-Lake County, Chalen Daigle-McHenry County, Bola

Delano-IDOT, John Donovan-FHWA, Jon-Paul Kohler-FHWA, Joe Korpalski-McHenry County, Jim LaBelle-Metropolis Strategies, Joshua McCluskey-IDOT, Chrissy Nichols-MPC, Marta Perales-IL MPO, Mark Pitstick-RTA, Kevin Schoeben-IDOT, David Seglin-CDOT, Karen Shoup-IDOT, Peter Skosey-MPC, Vicky Smith-SW Conference, Gabe Sulkes-IDOT, Chris Staron-NWMC, Mike Walczak-NWMC, and Laura Wilkison

### **1.0 Call to Order and Introductions**

CMAP Board Chair, Mayor Gerald Bennett, called the meeting to order at 9:36 a.m., and asked that Board and Policy Committee members introduce themselves.

### **2.0 Agenda Changes and Announcements**

IDOT staff Charles Ingersoll introduced and welcomed Karen Shoup IDOT's new Bureau Chief of Urban Program Planning. Raul Raymundo, CMAP Board, invited members to a ribbon-cutting ceremony on October 11, 2012, for La Casa Student Housing & Resource Center at 1818 South Paulina.

### **3.0 Approval of CMAP Board Minutes – September 12, 2012**

A motion to approve the minutes of the September 12, 2012, board meeting as presented, made by Rae Rupp Srch was seconded by Mayor Marilyn Michelini and with all in favor, carried.

### **4.0 Approval of MPO Policy Committee Minutes – June 14, 2012**

A motion to approve the minutes of the June 14, 2012, MPO Policy Committee meeting as presented, made by Luann Hamilton was seconded by Paula Trigg and with all in favor, carried.

### **5.0 Executive Director's Report**

Executive Director Randy Blankenhorn welcomed members of the board and policy committee to the joint meeting, announced the birthdays of the CMAP Board (7), GO TO 2040 (2) and Board Chair Mayor Bennett. Blankenhorn also reported that the LTA update had been included in the Board and Policy Committee packets and that later in the meeting approval would be sought for new projects.

### **6.0 Committee Reports**

Susan Campbell, chair of the Local Coordinating Committee, reported that the Coordinating Committee had met earlier in the morning. The committee had reviewed staff's recommendations for the Local Technical Assistance (LTA) and Community Planning grant projects and would be recommending approval of those projects to the Board and Policy Committee later in the meeting. Campbell went on to say that one project, a comprehensive plan for the Village of Rosemont had been added to the list of recommended projects. Staff from the Village of Park Forest had given a presentation on its sustainability plan that had been made possible through last year's award under the LTA program, reporting that a number of implementation activities are actively underway including the hiring of a new staff person (made possible through funding by the Chicago Community Trust). Finally, staff reviewed a new page on CMAP's website devoted to

local food that included a video demonstrating how local governments can support local food initiatives.

Elliott Hartstein, chair of the Regional Coordinating Committee reported that the Coordinating Committee had also met earlier in the morning. The Committee reviewed the semi-annual GO TO 2040/TIP Conformity Analysis & TIP Amendments and would be recommending approval of that program to the Board and Policy Committee later in the meeting. Hartstein also reported that the committee reviewed recommendations on performance-based evaluation criteria for transportation funding and would also recommend approval later in the meeting by the Board and Policy Committee. A presentation had been given by staff from the RTA regarding a \$2.5 billion system renewal bond dedicated to moving the transit system to a state of good repair, while offering reductions in operating and maintenance costs. Staff discussed options to re-establish a state/regional water supply planning and management program and the committee was briefed on CMAP's recent efforts related to freight and logistics and staff spoke briefly about the MetroPulse Jobs project that had recently been launched.

#### **7.0 Council of Mayor's Report**

Mayor Jeffrey Schielke reported that the Council of Mayors Executive Committee will meet next on November 13, 2012, and that as chair he is looking forward to engaging the mayors in the upcoming CMAQ call for projects, the next steps for performance-based funding that will be discussed later in the meeting and the implementation of the provisions of MAP-21. Schielke also reported that in Federal Fiscal Year 2012, the suburban mayors spent \$66 million in federal STP funds and the councils are aggressively programming funds to ensure that the region uses all federal dollars available to the local elected officials.

#### **8.0 Naming of Transportation Committee Chair and Vice-Chair**

In the absence of the Policy Committee Chair, Mayor Schielke announced that Leanne Redden will Chair CMAP's Transportation Committee and Mike Connelly will serve as Vice-chair for the calendar year beginning January 1, 2013. Schielke went on to say that this is the second year that they will have served in this capacity which is consistent with past practice.

#### **9.0 Nominating Committee for the office of MPO Policy Committee Vice-Chair**

On behalf of the Policy Committee Nominating Committee, Leanne Redden (for Gabe Klein) reported that the Nominating Committee named Mayor Jeffrey Schielke as Vice-Chair to the MPO Policy Committee.

A motion to approve the recommendation of the nominating committee was made by Leanne Redden, seconded by Paula Trigg and with all in favor, carried.

#### **10.0 Approval of GO TO 2040/TIP Conformity Analysis and TIP Amendments**

CMAP staff Patricia Berry reported that the semi-annual, typically March and October, approval of GO TO 2040/TIP Conformity Analysis and TIP Amendments had been reviewed by both CMAP's Transportation working committee and the Regional

Coordinating Committee both of which had recommended approval by the Board and Policy Committee. Berry also promoted a key projects summary bi-fold publication and the program's web page that contains inter-active mapping tools.

A motion by Rae Rupp Srch to approve the GO TO 2040/TIP Conformity Analysis and TIP Amendments as had been presented, was seconded by Mayor Marilyn Michelini and with all in favor, carried.

#### **11.0 Updated 5307/5340 Capital and Planning Funds for Designated Recipients**

Resulting from congressional action setting the final Federal Fiscal Year 2012 appropriation that became effective July 18, 2012, CMAP staff Don Kopec briefly explained the necessity of the amended resolutions allocating Sections 5307 and 5340 Capital and Planning funds to the "designated recipients", Chicago Transit Authority (CTA), Metra and PACE.

A motion by Dan Shea was seconded by Rae Rupp Srch to adopt the Resolutions as were presented. All in favor the motion carried.

#### **12.0 Selection of Local Technical Assistance (LTA) and Community Planning Program Projects**

CMAP staff Bob Dean reported that recommendations for the selection of projects for CMAP's Local Technical Assistance (LTA) and Community Planning Grant programs had been considered earlier in the morning by the Local Coordinating Committee. The committee endorsed the recommendations, with the inclusion of one project, a comprehensive plan for the Village of Rosemont had been added to the list of recommended projects, and suggested approval by the Board and Policy Committee. CMAP Board member Andrew Madigan announced for the record that he would abstain from voting on the recommendations. Board Chair Mayor Bennett added that over 100 applications had been received and that the board was very happy with the program that allows staff to go into these communities to work with directly or through consultants providing a service that is of great value to local governments.

A motion to approve staff recommendations that had been considered and endorsed by the Local Coordinating Committee made Mayor Marilyn Michelini was seconded by Mayor Al Larson and with all in favor, carried.

#### **13.0 GO TO 2040 Implementation**

Executive Director Randy Blankenhorn presented an overview of the previous year's work implementing GO TO 2040 and cited examples of progress that had been made in each of the twelve key recommendations from the Plan.

- *Achieve greater Livability through Land Use and Housing:* The Local Technical Assistance (LTA) program that CMAP initiated last year continues to make resources available to local governments. To date, 15 projects have been completed and an additional 40 are underway. Some projects have also been moved on to implementation as was reported earlier with the Chicago Community Trust's funding support of staff in Park Forest and Bronzeville.

- *Manage and Conserve Water and Energy Sources:* CMAP was awarded a \$25 million stimulus grant through DOE that funded the Energy Impact Illinois (EI2) program to make energy retrofits easier for businesses and homeowners. The program supported funds to create a loan pool for nonprofits with energy efficiency upgrades and is piloting an effort to stimulate the commercial market through a similar product. A number of tools, like MyHomeEQ, were introduced and “the energy bills” marketing video earned a Gold Stevie award. On the water side, four watershed plans were completed last year and assistance was committed through the LTA program to helping communities align their plans and ordinances to those watershed plans. The agency continues to coordinate IEPA’s Volunteer Lake Monitoring Program (VLMP) as well.
- *Parks and Open Space:* Partnering with Chicago Wilderness, CMAP completed the refinement of the Green Infrastructure Vision (GIV) during the past year. Another project focused on cultivating relationships with partners and stakeholders to support the pursuit of the plan’s recommendation to add 150,000 acres of more parks in park deficit areas and doubling the mileage of greenway trails in the region. Future work in this area will likely be directed through the LTA program.
- *Promote Sustainable local Food:* As was reported by Susan Campbell earlier in the meeting, CMAP launched a local food page on its web site. This matter continues to present challenges in that 96% of the money (in the region) that is spent on food goes elsewhere.
- *Improve Education and Workforce Development:* Over the past year, CMAP focused efforts on completing the freight industry cluster drill-down report; next to be examined is advanced manufacturing that is expected in June 2013. GO TO 2040 includes implementation action to improve data and information systems which has been addressed through the development of the Human Capital Information Port, now known as MetroPulse Jobs.
- *Support Economic Innovation:* CMAP has partnered with the Chicagoland Chamber of Commerce, the Illinois Science & Technology Coalition and World Business Chicago to create the Illinois Innovation Index, a now quarterly report that identifies key innovation metrics and targets that can be tracked over time to measure progress in this area.
- *Reform State and Local Tax Policy:* Priorities in FY13, as recommended by the CMAP Board include monitoring and reacting to state legislation regarding tax policy, pursuing a source of regional funding for capital improvements, analyzing the impact of state and local tax rebates and other economic development incentives.
- *Improve Access to Information:* Using GO TO 2040 as a guide, CMAP staff created a brief strategic plan last fiscal year to set priorities for ongoing data sharing and warehousing projects. CMAP developed MetroPulse Local, a best practices guide for local governments, a beta version of a new Data Sharing Hub that continues to promote transparency in data collection and information sharing and the development of a new system for the Full Circle program that allows local communities to enter parcel-level data that otherwise would not be available.
- *Pursue Coordinated Investments/Invest Strategically in Transportation:* The pursuit of coordinated investments require collaboration particularly in changing the way major investments decisions are made, bringing more into the region to boost its global economic advantage, making the pot bigger and spending more wisely.

- *Invest Strategically in Transportation:* This will be the focus of the discussion to follow later in the meeting, including work on performance-based evaluation criteria, implementing congestion pricing, and major capital projects.
- *Increase Commitment to Public Transit:* A number of core activities, including work in Local Planning Support, Policy Analysis, Congestion Management Process and the TIP, support this effort. CMAP will continue its efforts to promote transit as a first choice and not a last chance.
- *Create a More Efficient Freight Network:* CMAP has added more staff resources towards implementing this recommendation, conducted strategic planning in this area and now have a charted course for the agency to engage and lead this recommendation more thoroughly.

## **14.0 Transportation Policy Direction Discussion**

### **Federal MAP-21 Transportation Law**

Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21) had passed over the summer, Executive Director Randy Blankenhorn reported, and a number of analytical entries had been posted to CMAP's Policy Updates page on the website. The bill, compared to the CMAP's reauthorization principles, Blankenhorn suggested, missed an opportunity to empower regions. Only a two-year bill, however, coordinated efforts with other metro regions have already begun to make improvements in the next reauthorization. A letter directed to Secretary Schneider sought concurrence on a number of issues (including STP, CMAQ, transportation alternatives, freight and performance measures) from IDOT that have an impact on how metropolitan planning and programming are conducted towards implementing MAP-21, Blankenhorn also reported. A suggestion was made to re-establish the formerly known as SAFETEA-LU subcommittee and while Blankenhorn concurred, he further indicated that it would be prudent to wait until more information had been obtained from IDOT.

### **Performance-Based Evaluation Criteria for Transportation**

Reporting on this topic, CMAP staff Matt Maloney covered definitions (performance-based funding vs. performance measures) related to statutory splits, a timeline indicating that staff was nearly three-quarters of the way through the process of outreach, and that the Regional Coordinating Committee had requested that staff administratively manage the move toward a more performance-based system. A peer exchange, through the Volpe Center, had been convened in July resulted in the following takeaways: regarding implementation-start small, but start; use the bucket approach regarding highway maintenance, modernization and expansion; capacity adding (pavement, bridges) should continue; and create an "add lanes exchange" that would have a regional role. A second regional peer exchange brought together highway and transit agencies and MPOs from across the state to discuss their programming processes. Board and Policy Committee approval was being sought to first form a technical advisory group for implementing performance-based funding and second, directing that CMAP initiate a regional process for developing selection methodology to evaluate projects. On the first action, forming a technical advisory group, suggestions from the Board and Policy Committee members included: inviting the Tollway to the table; a transit component should also be considered when thinking about performance-based funding; local advisory composition should

include county engineers. IDOT staff, Director and Deputy Director of Planning and Programming Charles Ingersoll and Bola Delano discussed efforts by the department related to the introduction of performance measures, required in federal legislation, that were to be revealed at its upcoming Fall Planning Conference. The Director fielded questions related to the formation of the advisory group, but was unable to commit. A first step towards performance-based funding, it was concluded, begins with performance measures.

A motion by Dan Shea was seconded by Rae Rupp Srch directing that CMAP form a technical advisory group for implementing performance-based funding and that CMAP be directed to initiate a regional process for developing selection methodology to evaluate projects. Ingersoll, on behalf of the Policy Committee chair, abstained from the vote. The motion carried unanimously.

### **Congestion Pricing**

CMAP staff Jesse Elam described CMAP's recently-launched campaign to encourage implementation of congestion pricing through the following approach: development of a microsite to explain pricing and its benefits (live on October 15); technical analyses of the five capital projects in GO TO 2040; and, outreach. Elam related the benefits of congestion pricing: reduced congestion delay; no traffic spillover; enhanced transit in express lanes; social benefits of reduced congestion; and, keeping new capacity open. Elam was able to point out equity issues while considered minor, included drivers would take express lanes only when they need to and drivers at almost any income would have the option to use those lanes. Finally, Elam reported that CMAP is seeking opportunities for outreach through partner agency boards and committees, communities in the project corridors (particularly I-90 and I-55), legislators and news media. Questions raised included spillover to local streets which would be non-existent since a new lane would be added for this purpose; how would carpooling affect pricing required additional investigation; reaction from the business community (trucking, retailers) is being investigated by World Business Chicago; the impact on the PACE bus-on-shoulder program on the Stevenson and the effect of trucks in that lane; modeling and pricing to manage congestion versus building infrastructure, again the lane would be in addition to existing. Staff was directed to continue its analysis and outreach efforts to other groups.

### **GO TO 2040 Major Capital Projects**

A July update on GO TO 2040 Major Capital Projects had been distributed and Executive Director Randy Blankenhorn gave an overview of the various capital projects and key matters that may require action, by the Board and Policy Committee, in the near future. Two projects currently undergoing engineering work (the Illiana and the Circle Interchange) if constructed, would require a more thorough evaluation and approval by the Board and Policy Committee incorporating them into the plan. As was previously reported, CMAP will want to ensure that transportation implementers are coordinating their efforts and moving towards congestion pricing and managed lanes, particularly associated with I-90, I-290, the Circle Interchange and I-55. Finally, Blankenhorn continued, CMAP continues to stay involved in the Central Lake Corridor, Red Line and South Extension, 294/57 Interchange and the Elgin O'Hare projects from a land use planning and financing perspective.

Mayor Schielke questioned the impact of the January 1 “cliff” as it relates to transportation funding and Blankenhorn reported that core projects are expected to remain unchanged, that while funding may be reduced by \$7.5-10 billion (at 2011-2012) levels, the transportation program should be relatively unscathed.

**15.0 Other Business**

There was no other business before the CMAP Board or the MPO Policy Committee.

**16.0 Public Comment**

Peter Skosey, V.P., Metropolitan Planning Council requested a moment to advise the Board and Policy Committee that MPC fully supports the performance-based funding and that performance measures are certainly a good first step to a more robust program. Skosey also gave some background on the 07-08 house promotion of legislation, and the 09-10 process that was scaled back. Skosey reported that MPC hopes to work with members of the general assembly in the next session to encourage that performance based funding does occur, to keep the conversation front and center while engaging others.

**17.0 Next Meeting**

The CMAP Board meets next on November 14, 2012

The MPO Policy Committee meets January 10, 2013

**18.0 Adjournment**

At 11:05 a.m., a motion to adjourn was made by Rae Rupp Srch and seconded by Tom Cuculich. All in favor, the motion carried.

Respectfully submitted,

Don Kopec, Secretary

10-26-2012

/stk