

2010 CMAP Municipal Programs and Operations Survey

Preliminary Analysis and
Draft Recommendations

Background

- Objectives
 - address gaps where indicator data did not exist
 - determine where GO TO 2040 strategies were implemented before plan completion
 - evaluate potential to replace the Compendium of Plans program

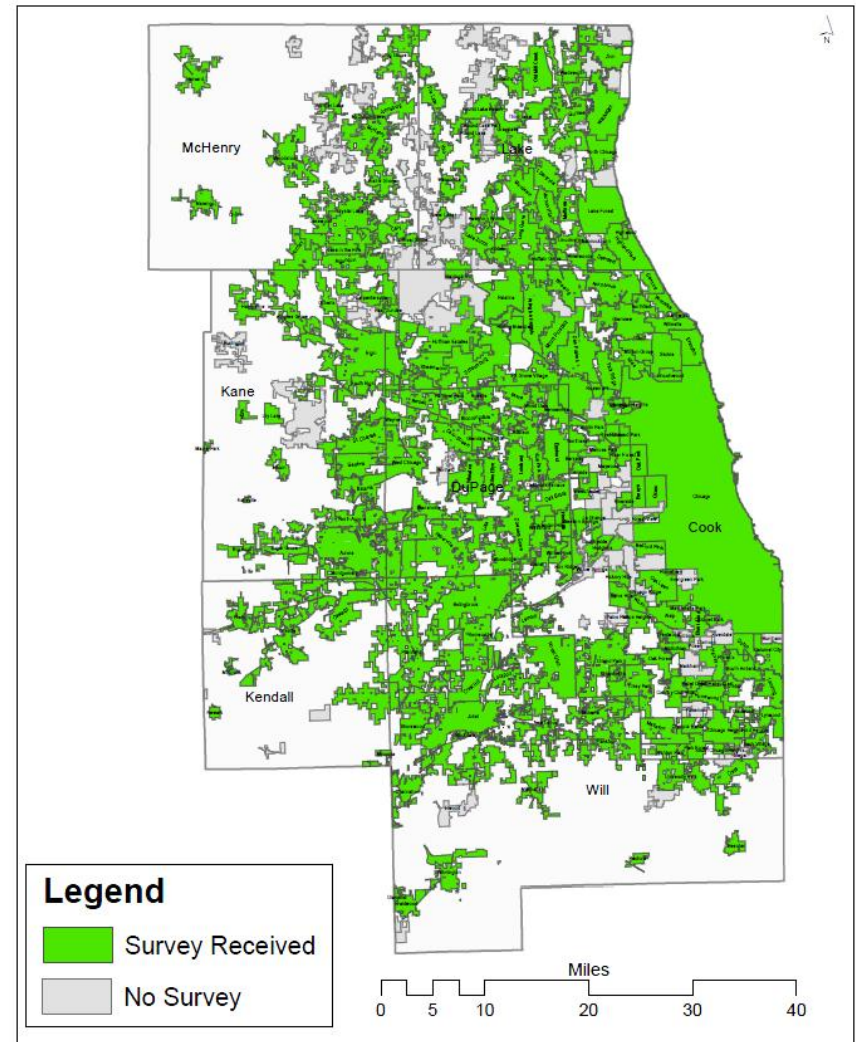
Methodology

- “Head’s Up” presentations to COGs Winter-Spring 2010
- Data collected May 2010 – July 2010
- Dillman Method – multiple communications
- Mixed-mode: mail, online, fax, email accepted

Response Rate

- **211** municipalities submitted surveys
- **74%** of the region's 284 municipalities
- **94%** of the region's population reside in these municipalities
- **91%** of the suburban population resides in these municipalities
- Response was slightly lower in Central Cook County and Lake County compared to the rest of the region.

2010 Muni Survey Receipts



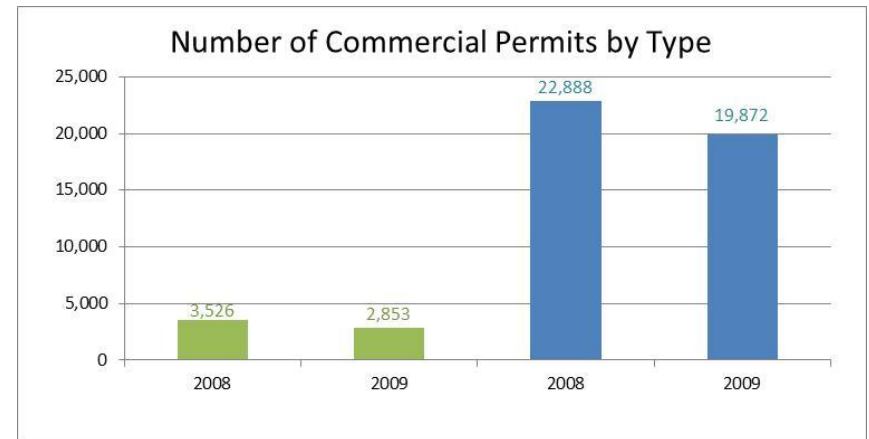
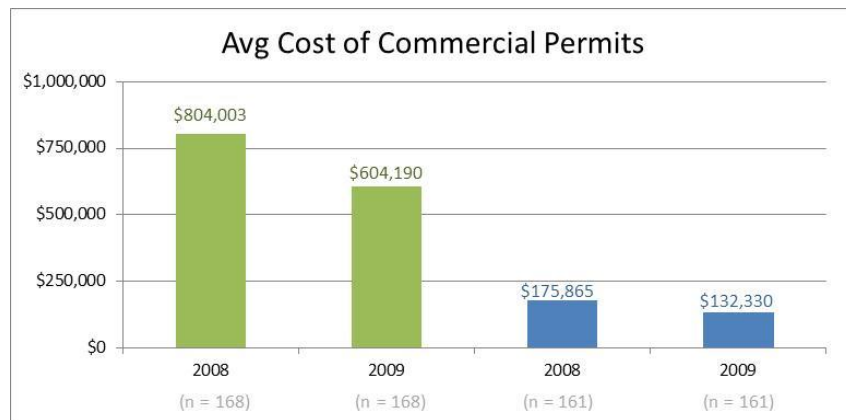
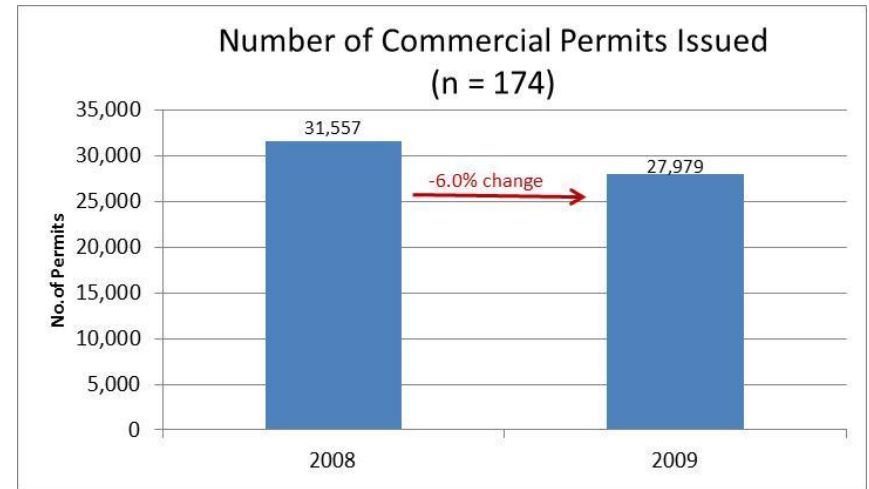
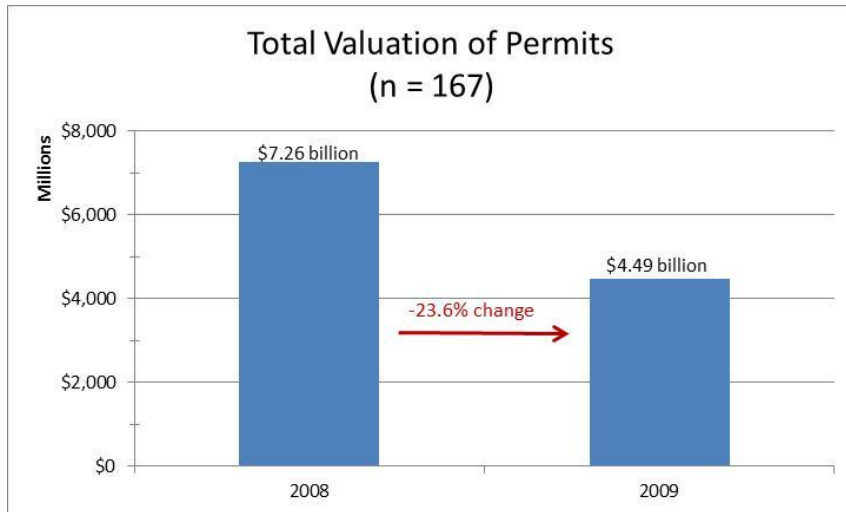
Disclaimer: Uses of these Data

- All survey responses are **self-identified** and have not been independently verified by CMAP.
- **No scientific sampling or weighting** has been applied in this analysis.
- Findings should be taken as **suggestive** of the region, because they only describe the respondents.
- **Each question has its own sample size** (n= number of municipalities responding).

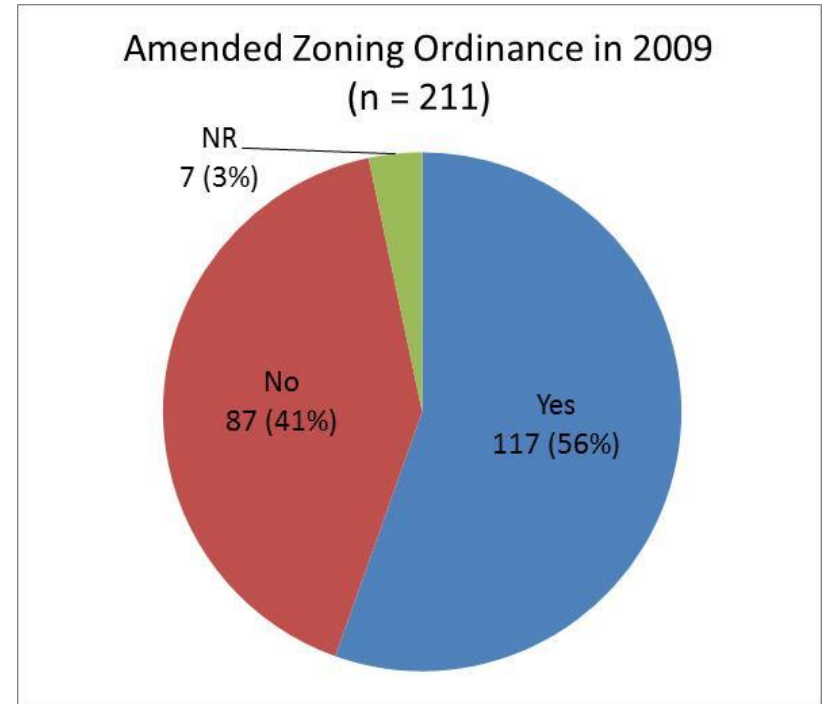
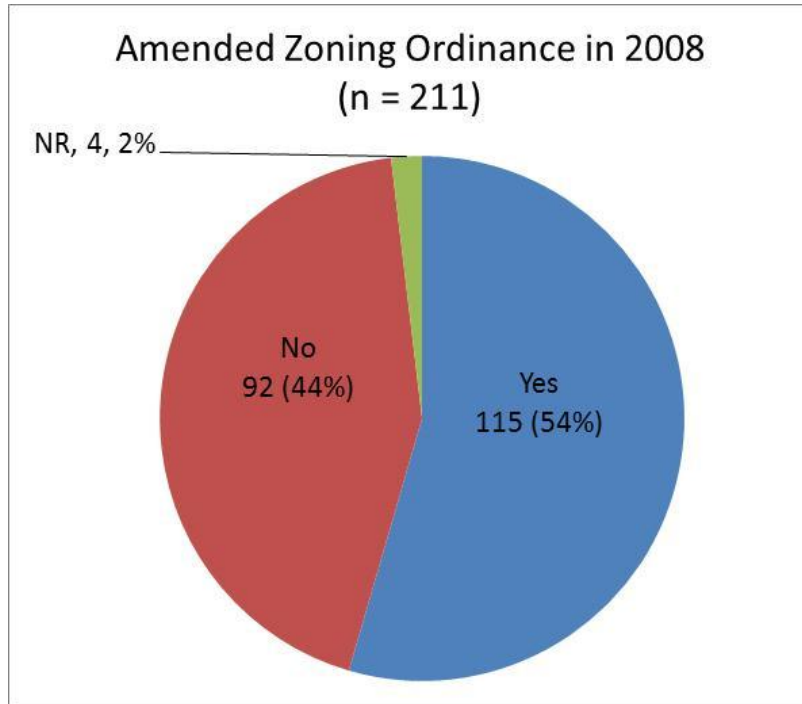
Balance to the Disclaimer

- There is **no better single source** for data on municipal policy in the region.
- The Compendium of Plans only described policy contained in comp plans, not ordinances.
- There is **value** to understanding the **perceptions** of high level municipal staff **regarding their own policies**.

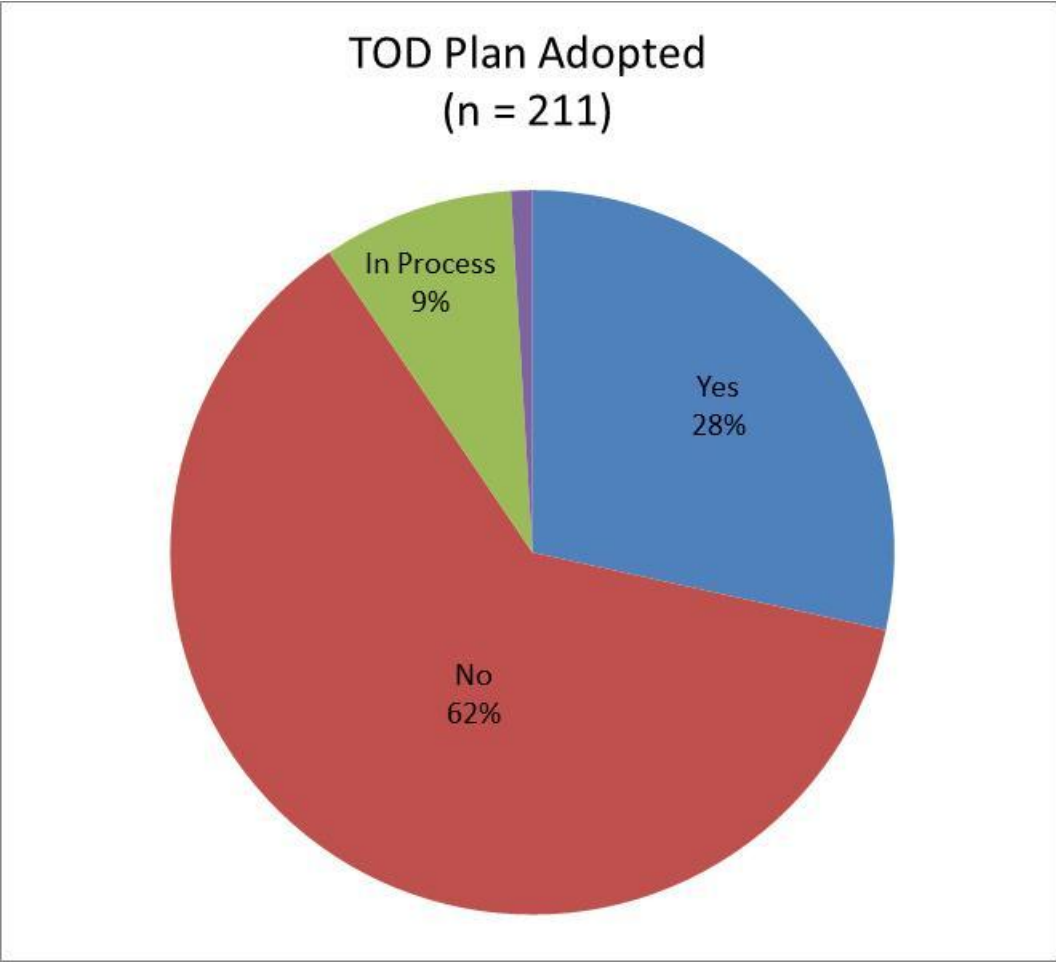
Findings 1: Commercial Building



Findings 2: Zoning Amendments

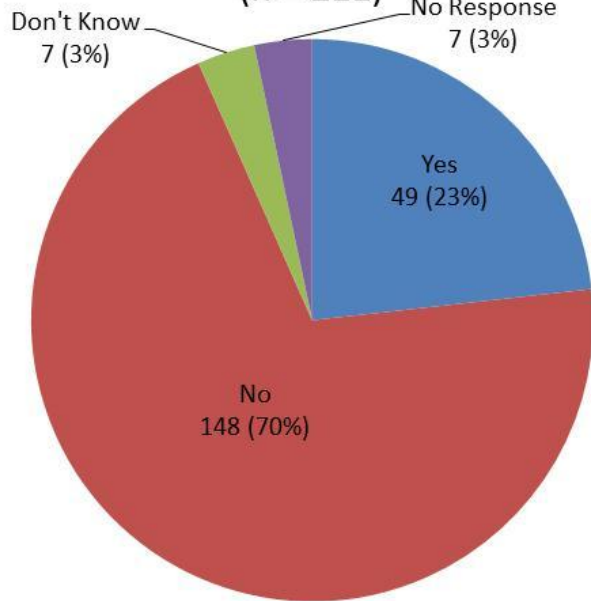


Findings 3: TOD Plan Adoption

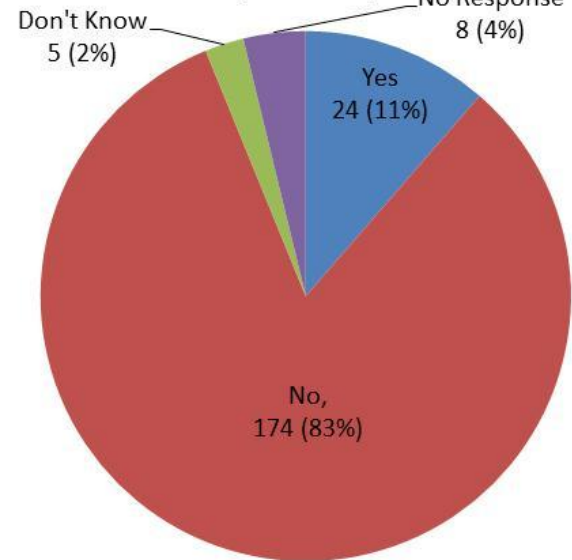


Findings 4: Non-TOD Mixed Use (approved plans)

Mixed-Use Developments in 2008
(n = 211)

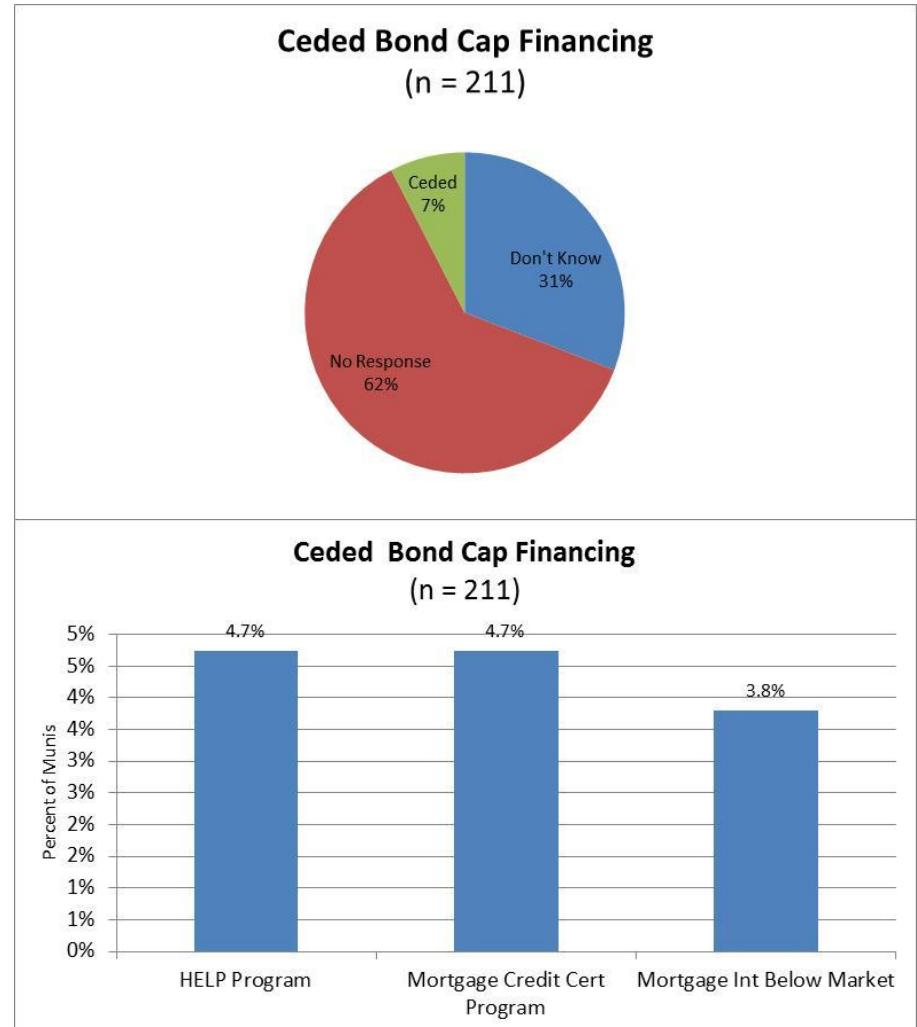


Mixed-Use Developments in 2009
(n = 211)



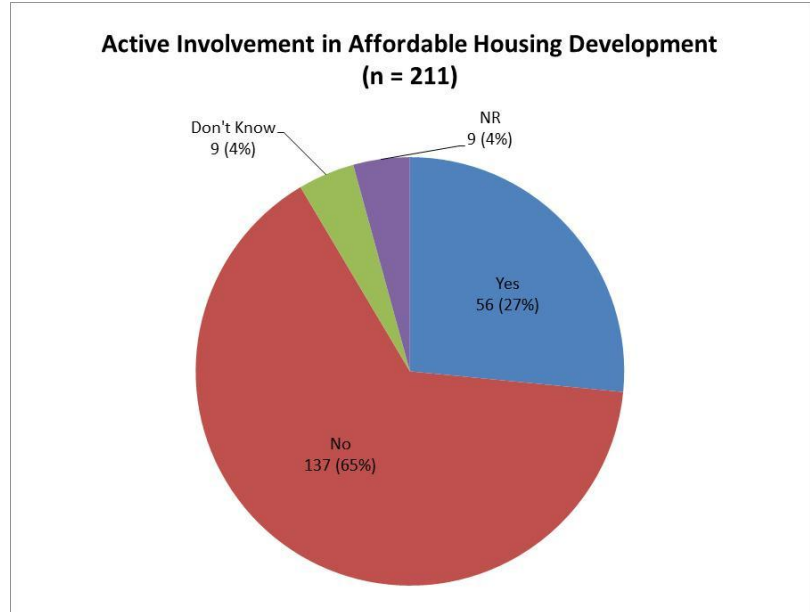
Findings 5: Ceded Bond Cap

- *In the past two years, has your municipality **ceded bond cap financing** to fund any of the following Illinois Housing Development Authority (IHDA) home buying programs (select all that apply)*
 - *30-year fixed mortgage with below-market interest rates*
 - *HELP Program (grants for down payments and closing costs)*
 - *Mortgage Credit Certificate (MCC) Program (federal income tax reduction equal to 20% of mortgage interest paid)*
 - *Don't Know*
- For more information, see www.metroplanning.org/homegrown



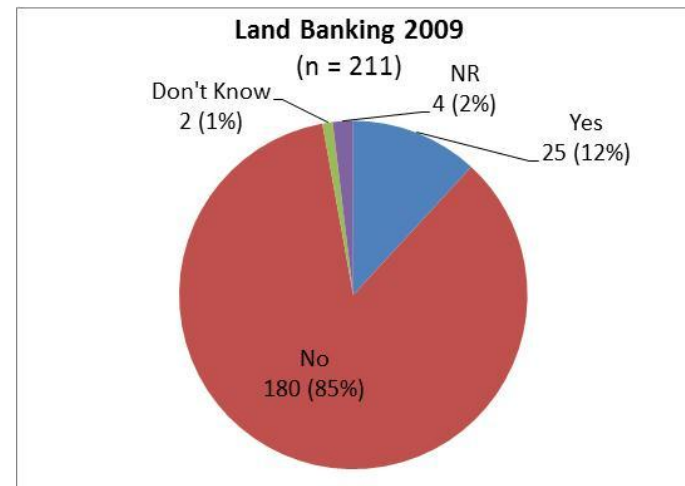
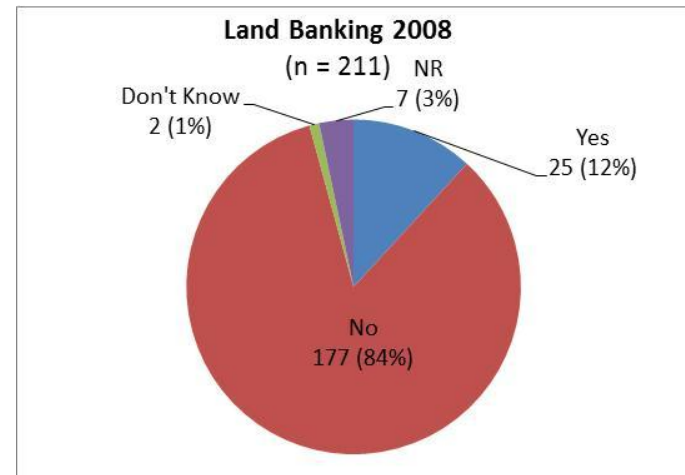
Findings 7: Affordable Housing Development

- In the past two years, has your municipality been actively involved in any **affordable housing developments?** (i.e., provided funds, participated in meetings, had a part in decision-making, “at the table,” etc.)*



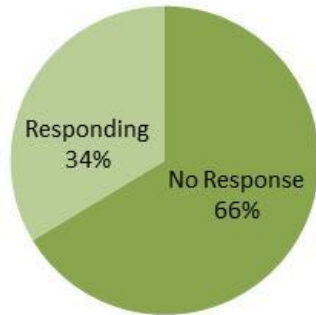
Findings 8: Land Banking

- In the past two years, did your municipality engage in Land Banking (i.e. acquiring and taking control of under-utilized residential land)?*

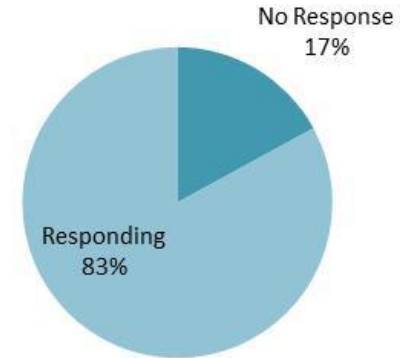


Findings 10: TA Received

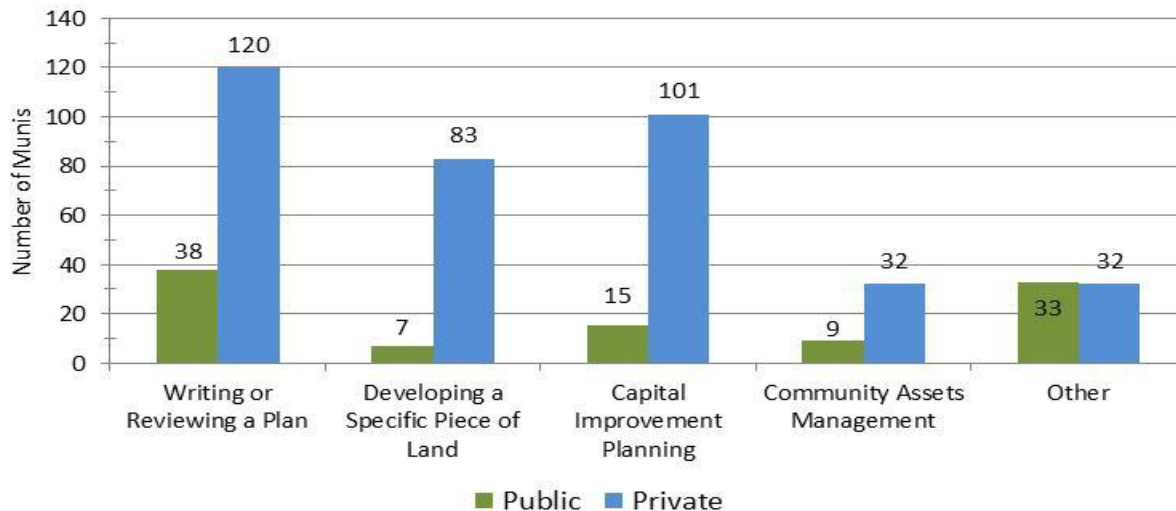
Public/NPO Technical Assistance Received (n=211)



Private Sector Technical Assistance Received (n=211)

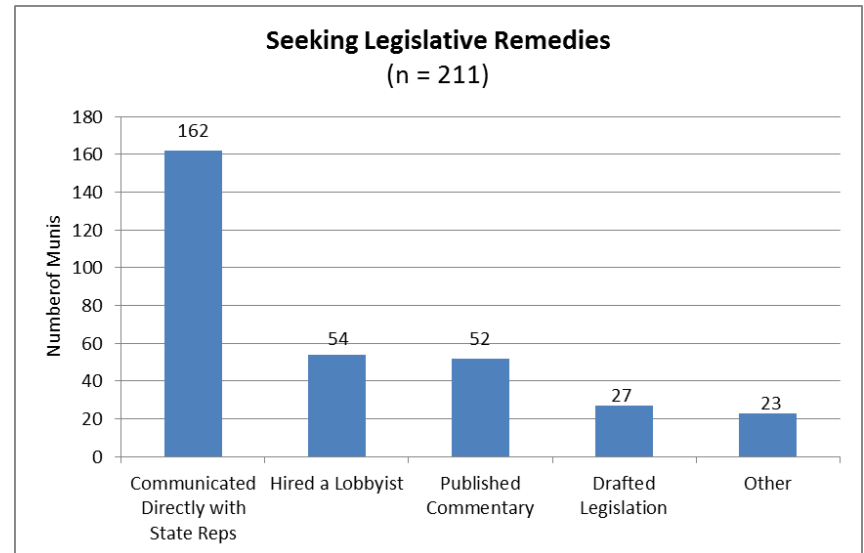


Technical Assistance Received (n = 211)



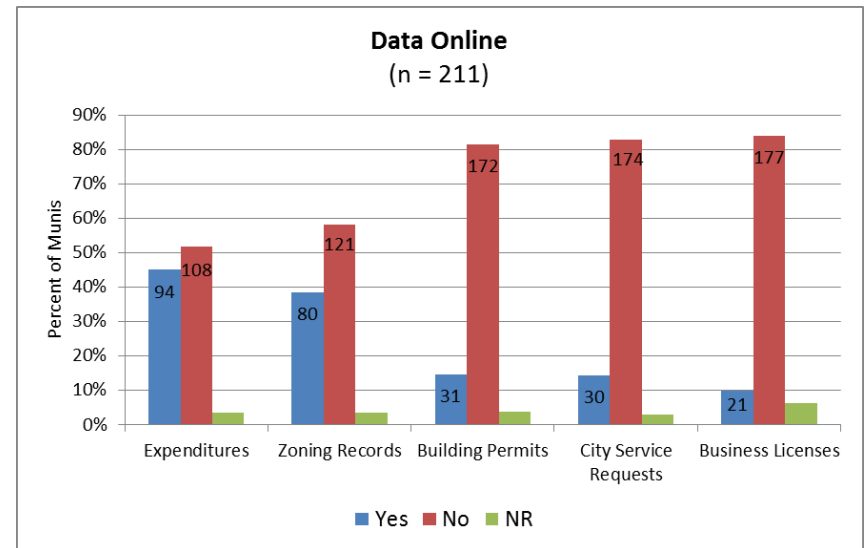
Findings 11: Legislative Remedies

- *Over the past two years, has your municipality sought legislative remedies from the IL General Assembly by taking any of the following actions?*
 - *Published commentary about proposed, pending, or existing legislation*
 - *Communicated directly with state representatives*
 - *Hired a lobbyist*
 - *Drafted Proposed legislation*
 - *Other (specify below)*



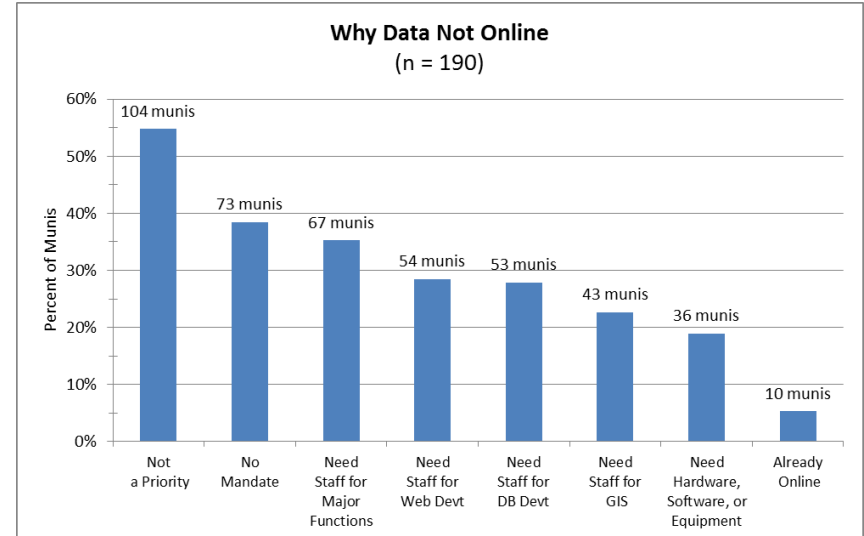
Findings 12: Muni Data Distribution

- *Does your municipality post the following data online? (yes,no)*
 - *Number of building permits*
 - *Number of business licenses*
 - *Expenditures on infrastructure, public works, social services, etc.*
 - *Number of requests for city services (such as 911 calls)*
 - *Records of zoning actions*



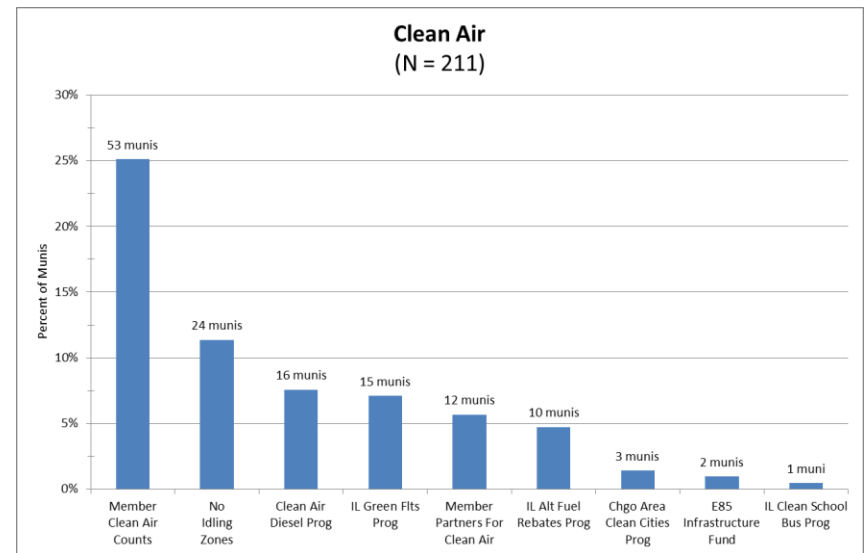
Findings 13: Why Data Not Online

- Referring to the previous question, in cases where these data items are not available online, **why have you not posted this data online?**
 - No legal mandate compelling the posting of data online
 - No mapping software, hardware or other necessary office equipment (e.g. scanners)
 - Insufficient staffing or expertise in ..(select all that apply)
 - some or all of the functions listed in question 14
 - database development
 - website development
 - Geographic Information Systems (GIS)
 - Not a priority
 - All these data items are already available online



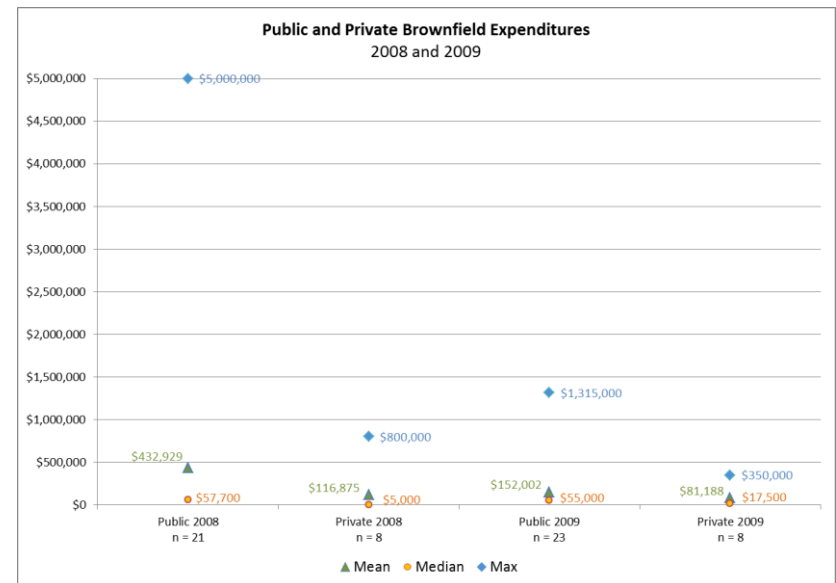
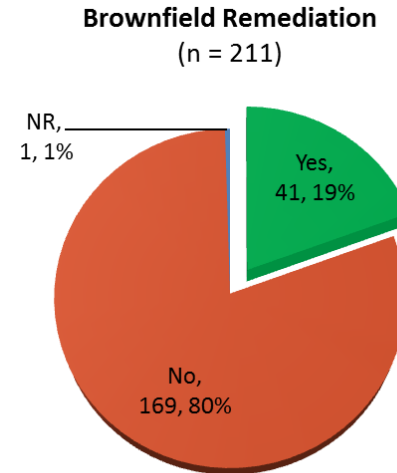
Findings 14: Participation in Clean Air Programs

- *Select any of the following city, state or federal clean air programs that your municipality currently participates in. (Select all that apply)*
 - *No Idling Zones*
 - *Illinois Green Fleets Program, IEPA*
 - *Illinois Alternate Fuels Rebate Program*
 - *Illinois Clean School Bus Program*
 - *Clean Diesel/Diesel Retrofit Programs, IEPA*
 - *Chicago Area Clean Cities Program, Chicago Dept. of Environment*
 - *E85 Infrastructure Funding, IL DCEO*
 - *Member of Partners for Clean Air*
 - *Member of Clean Air Counts*
 - *Other (specify below)*



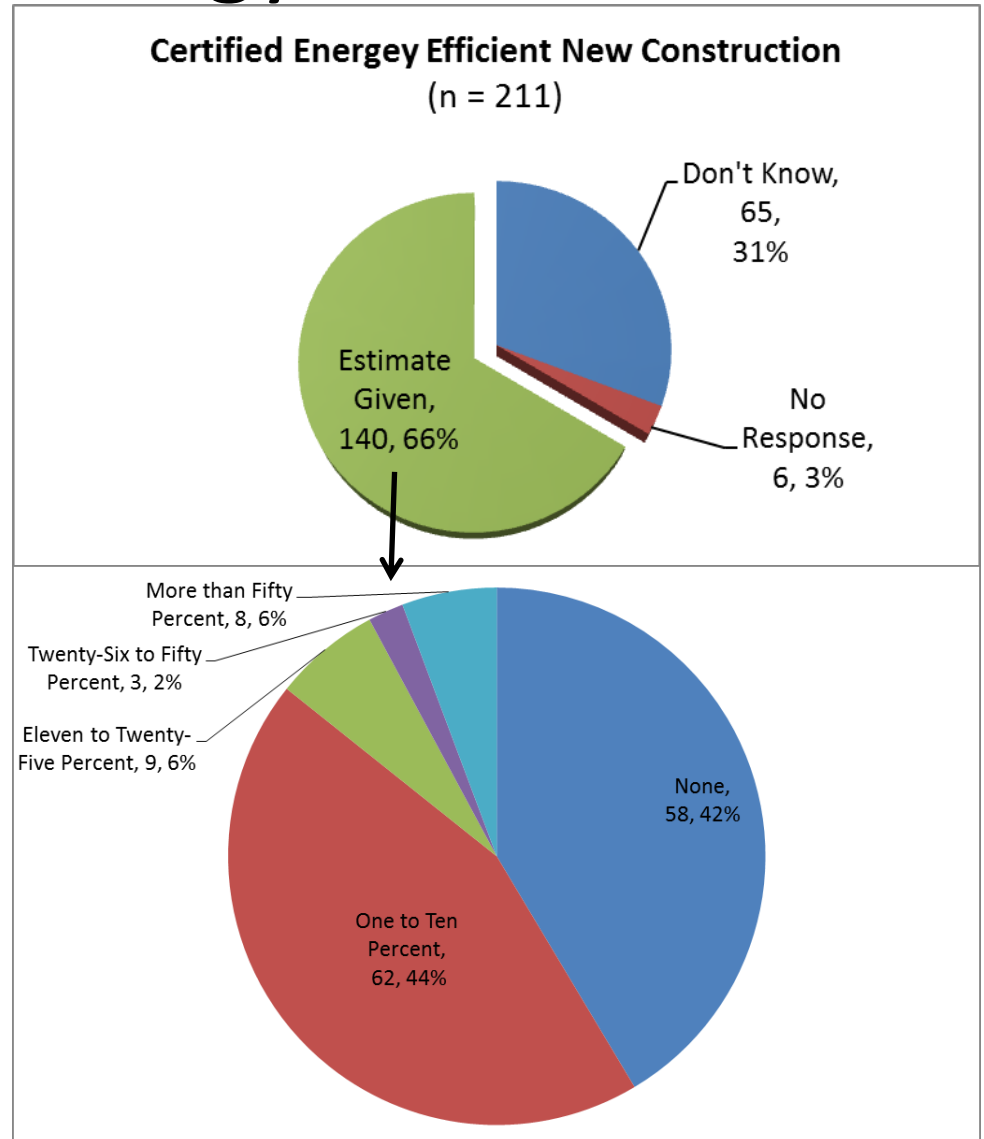
Findings 15: Brownfield Remediation

- *Are you aware of any public or private expenditures for **brownfield remediation** within your municipality since January 1, 2008.*
 - Yes
 - No
- *Enter approximate expenditures for brownfield remediation in the table below according to the year and funding type.*
 - 2008, 2009
 - Public, Private



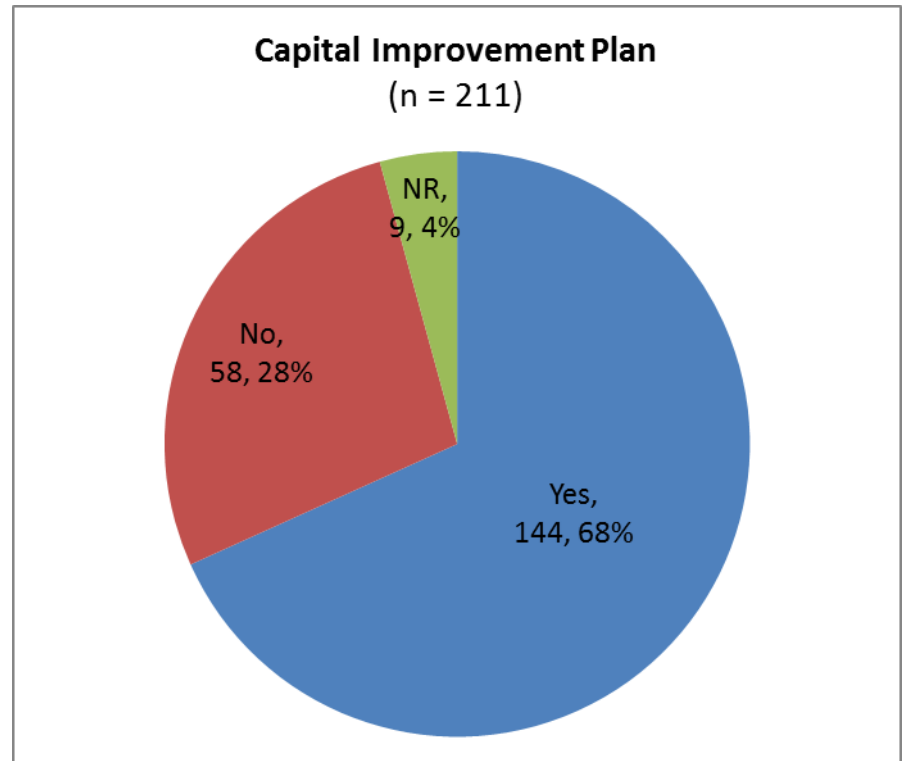
Findings 16: New Construction Certified as Energy Efficient

- *Approximately what percentage of new construction in your municipality, since Jan 1, 2008, is certified energy efficient? (e.g., LEED, NAHB, etc)*



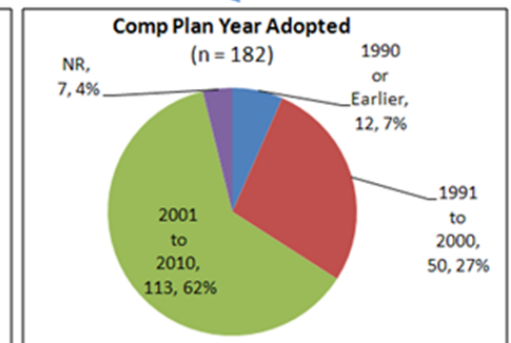
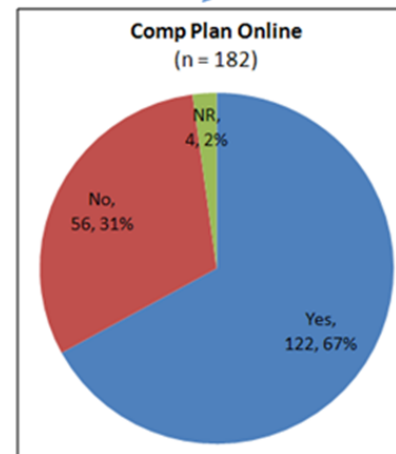
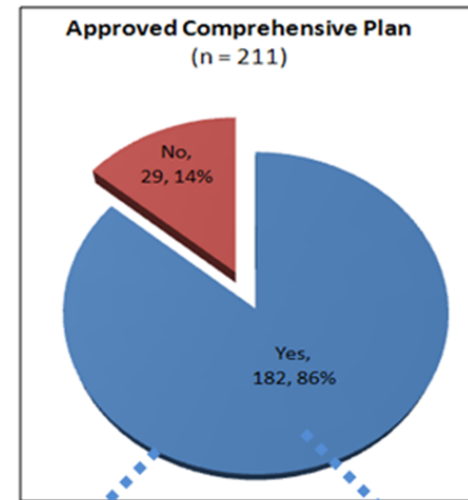
Findings 17: Capital Improvement Plan

- *Does your municipality have a current Capital Improvement Plan?*



Findings 18: Comprehensive Plans

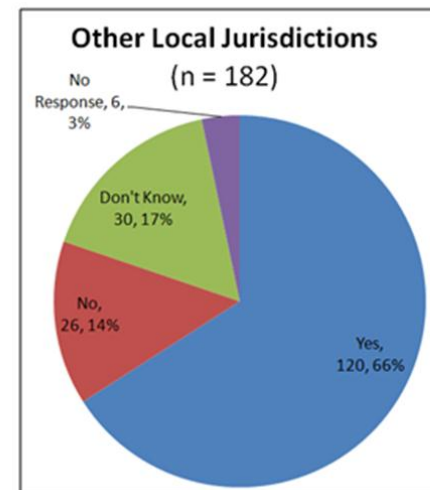
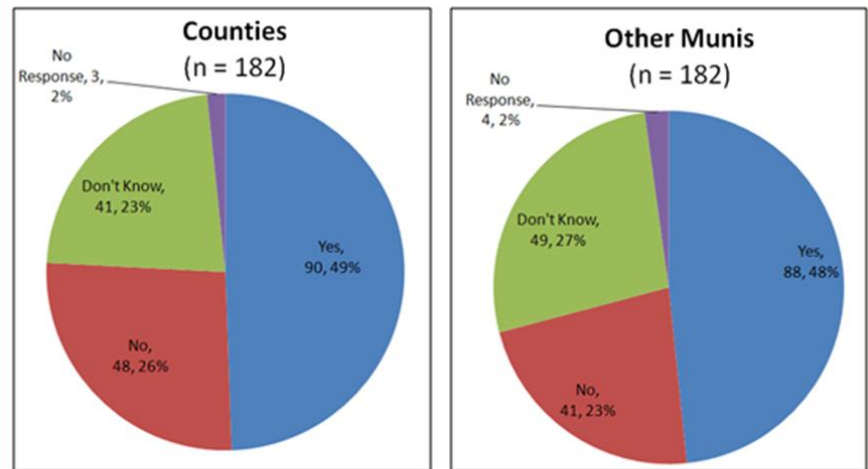
- *Does your municipality have an approved Comprehensive Plan?*
- *Is your Comprehensive Plan available online for download?*
- *In what calendar year was the Plan adopted?*



Findings 19: Communication with Other Governments during Plan Development

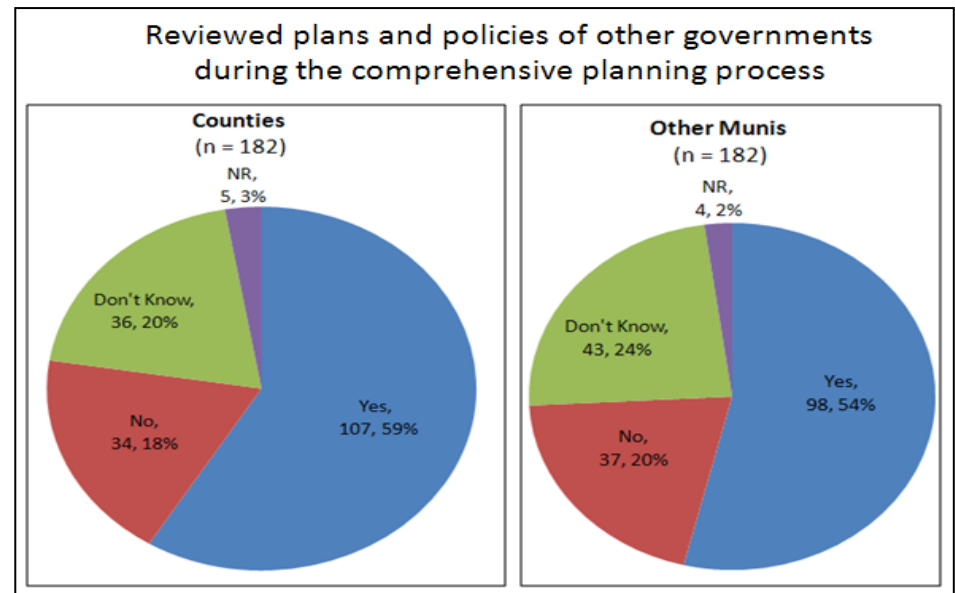
- *During the planning process, did your municipality communicate with any of the following neighboring governments to help inform your plan?*

Communicated with other governments during the comprehensive planning process



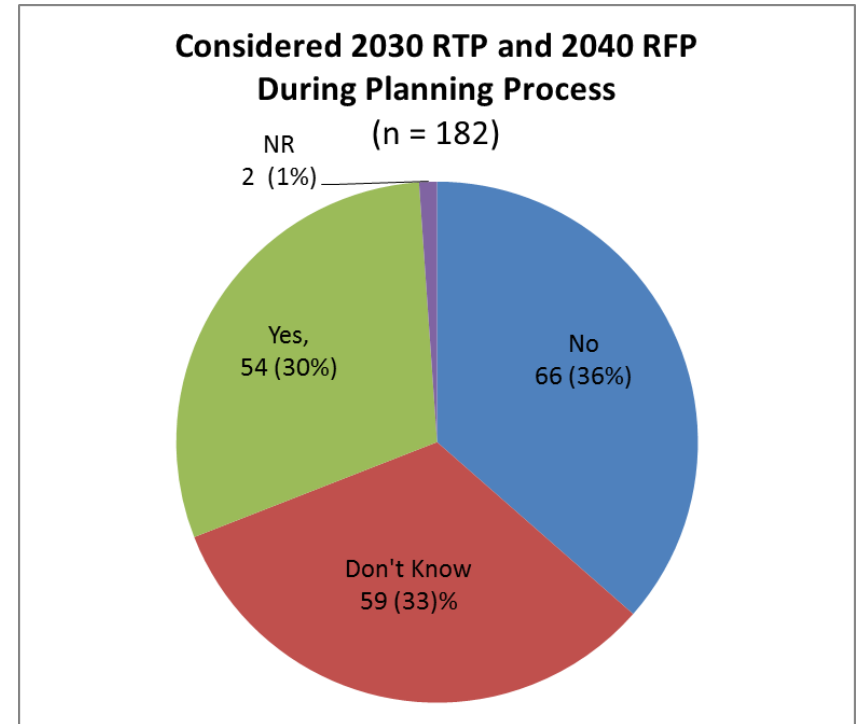
Findings 20: Review of other's Plans and Policies during Comp Plan process

- During the planning process, did your municipality review the land use and transportation plans and policies of any of the following neighboring governments?*



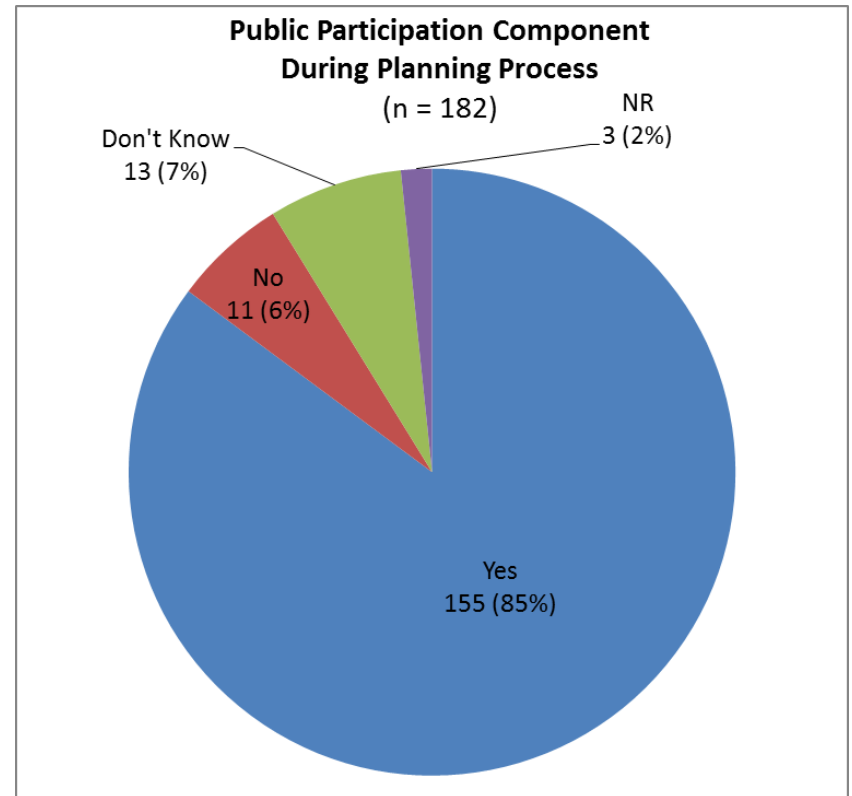
Findings 21: Consideration of Previous Regional Plans

- During the planning process, did your municipality consider recommendations from the 2030 Regional Transportation Plan (Chicago Area Transportation Study) or the 2040 Regional Framework Plan (Northeastern Illinois Regional Planning Commission)?*



Findings 22: Public Participation

- *During the planning process, did your municipality implement a public participation component?*



Plans and Policies Section

- Question 23: which of the following topics are addressed in the [comprehensive] plan?
- Questions 28-33: check “implemented,” “under development,” or “not implemented” for each program or ordinance. In addition, indicate whether your municipality would like to learn more about each.

Comprehensive Plan Questions

- **Question 23:** which of the following topics are addressed in the [comprehensive] plan?
- Some responses varied wildly from previous compendium of plans results
- These can be attributed to difference in time of collection and/or self-reported bias
 - COP Analysis: 2009
 - Muni Survey: 2010
- A decision should be made as to whether it is productive to ask these questions in the future if the COP analysis continues
- **COP findings are included for context and should not be seen as comparable**

Findings 23: Comp Plan Components

Component	% Included Muni Survey	
Mixed-use development	76.4%	
Transportation Access and Capacity	73.6%	
Business/Industrial Parks	72.0%	
Land Preservation	63.2%	
Stormwater Management	62.1%	
Infill Redevelopment	52.7%	
Non-Motorized Transportation	51.6%	
Culture and Amenities	51.6%	
Mass Transit	47.3%	
TOD	47.3%	
Historic Preservation	41.8%	

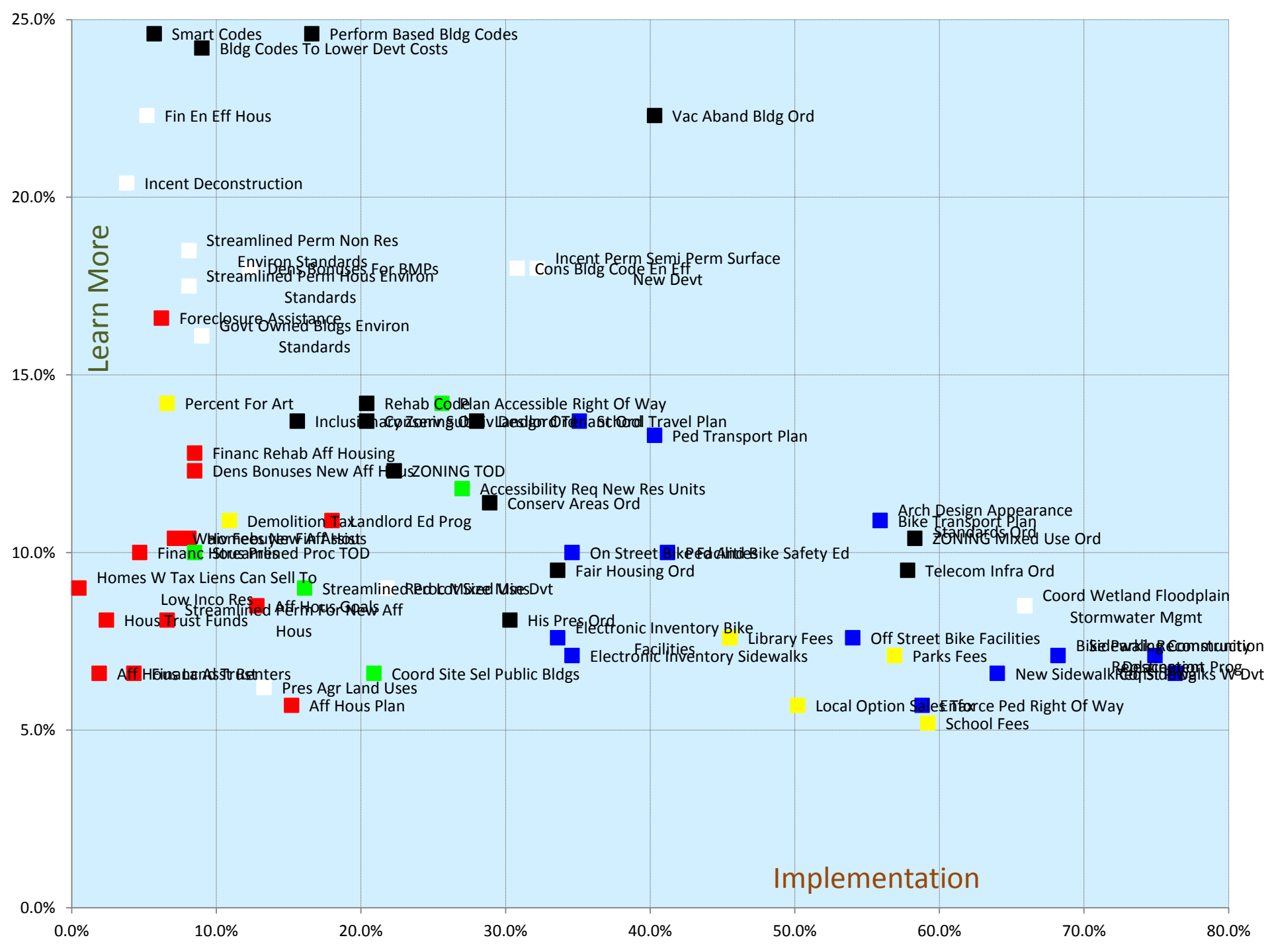
Findings 23: Comp Plan Components

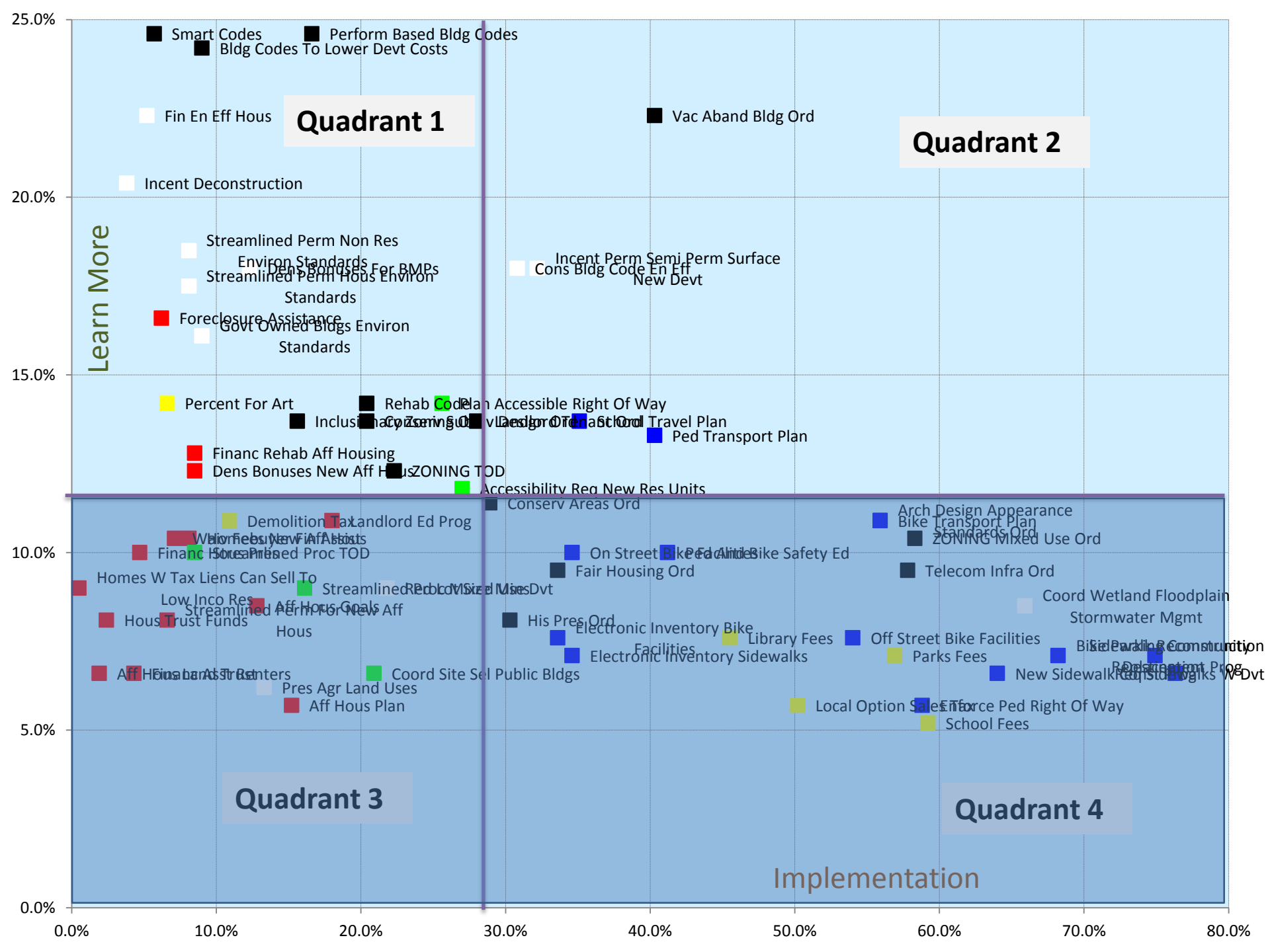
Component	% Included Muni Survey
Economic Development Financing	36.3%
Housing Preservation	34.6%
Affordable Housing	34.6%
Education	25.8%
Jobs- Housing Balance	24.7%
Ecosystem Restoration	23.6%
Workforce Development	20.9%
Transportation Demand Management	18.7%
Brownfields	9.3%
Human Services Collaboration	6.6%



Findings 24: Planning Activities, Ordinances and Codes

- Questions 28-33: check “implemented,” “under development,” or “not implemented” for each program or ordinance. In addition, indicate whether your municipality would like to learn more about each.
- This analysis focuses on use of the results to inform work on the LTA program
- Additional analyses can be conducted as needed






Q1

Implementation: Below Average

Learn More: Above Average

High Priority

- Meet municipal demand for education
 - develop a model ordinance
 - develop sample language to address in comprehensive plans
 - give a workshop
 - contact implementing munis and evaluate efficacy
 - find case studies from outside of region
 - circulate, post case studies online
 - Policies with  may be considered Q2, depending

Q1

Implementation: Below Average




Learn More: Above Average

Policy	Implemented	Learn More
Performance based building codes	16.6%	24.6%
Form-based zoning codes or Smart Codes	5.7%	24.6%
Building codes designed to lower the cost of housing development	9.0%	24.2%
Financing mechanisms to increase energy efficiency in housing stock	5.2%	22.3%
Incentives for developers or land owners to deconstruct rather than demolish	3.8%	20.4%
Streamlined or expedited permitting processes for non-residential buildings that meet certain environmental standards	8.1%	18.5%
Density bonuses to developments that include conservation design best management Practices	12.3%	18.0%
Streamlined or expedited permitting processes for developers building housing units that meet certain environmental standards	8.1%	17.5%

Q1

Implementation: Below Average

Learn More: Above Average

Policy	Implemented	Learn More
Assistance to homeowners facing foreclosure	6.2%	16.6%
Requirement that new and renovated government-owned buildings meet environmental standards.	 9.0%	16.1%
Rehabilitation code	20.4%	14.2%
Approved Plan to improve or maintain accessibility in the public right of way for people with disabilities (e.g. ADA Transition Plan)	 25.6%	14.2%
“Percent for Art” public art fees/exactions or land/cash donations	6.6%	14.2%
Landlord/tenant ordinance	28.0%	13.7%
Conservation subdivision design ordinance	20.4%	13.7%
Inclusionary zoning ordinance	15.6%	13.7%
Financing mechanisms for rehabilitation of affordable housing	8.5%	12.8%
Zoning – transit-oriented development districts/overlays	 22.3%	12.3%

Q1

Implementation: Below Average

Learn More: Above Average


Policy	Implemented	Learn More
Density bonuses to developments that include affordable units	8.5%	12.3%
Accessibility requirements for newly developed residential units (not necessarily limited to Universal Access)	27.0%	11.8%

Q2

Implementation: Above Average

Learn More: Above Average





High Priority

- Coordinate knowledge exchange
 - contact implementing munis and evaluate
 - process
 - documentation
 - Efficacy
 - lessons learned
 - find case studies from inside of region
 - circulate, post case studies online
 - seek help of successful munis to teach/implement in munis interested in learning more
 - Policies with  may be considered potential for quick wins, depending on policy goals

Q2

Implementation: Above Average

Learn More: Above Average

Policy	Implemented	Learn More
Vacant or abandoned buildings ordinance	 40.3%	22.3%
Take actions that increase permeable or semi-permeable surface area in new development (e.g., flexible lot design; narrower streets; reduced building setbacks; required vegetated swales/grass channels; flexible design standards for walkways, roadways and parking lots; no length/width requirements for driveways; green roofs, etc.)	 32.2%	18.0%
Conservation building code designed to encourage increased energy efficiency	 30.8%	18.0%
Pedestrian transportation plan (stand-alone plan or part of a comprehensive plan)	40.3%	13.3%
School travel plan for at least one school in your community (required for Safe Routes to School program funding)	 35.1%	13.7%

Q3

Implementation: Below Average

Learn More: Below Average

Low Priority

- Determine policy priority under GO TO 2040
 - most of these have to do with increasing the share of affordable housing in each muni
 - is this part of a CMAP municipal policy agenda?
 - is it important to the LTA program/SCRPG?
 - if so, use as criteria for receiving LTA in next RFP
 - otherwise, do not address these or treat as Q1
 - encourage by supporting policy development using Q1 strategies

Q3

Implementation: Below Average

Learn More: Below Average

Policy	Implemented	Learn More
Landlord and/or property manager education programs	18.0%	10.9%
Demolition tax	10.9%	10.9%
Homebuyer financial assistance (other than bond cap ceding in Question 8)	8.1%	10.4%
Waiving of fees/exactions or land/cash donations for development of affordable housing	7.1%	10.4%
Financing mechanisms for housing preservation (other than affordable housing)	4.7%	10.0%
Streamlined or expedited permitting and review processes for transit-oriented development	8.5%	10.0%
Reduced lot size minimums to allow for better implementation of conservation design	21.8%	9.0%
Programs that enable homes with tax liens to be sold to low income residents	0.5%	9.0%
Streamlined or expedited permitting and review processes for mixed use developments	16.1%	9.0%

Q3

Implementation: Below Average

Learn More: Below Average


Policy	Implemented	Learn More
Formally approved goals for affordable housing development	12.8%	8.5%
Streamlined or expedited permitting processes for developers building affordable housing units	6.6%	8.1%
Housing trust funds	2.4%	8.1%
Financial assistance to renters	4.3%	6.6%
Affordable housing land trust	1.9%	6.6%
Coordinated selection of sites for public buildings	20.9%	6.6%
Take actions that directly preserve agricultural land uses (e.g., development rights, agricultural zoning, land use restrictions, farmland protection programs, conservation easements, and agricultural security areas)	13.3%	6.2%
Approved affordable housing plan (per IL Public Act 93-0595)	15.2%	5.7%

Q4

Implementation: Above Average

Learn More: Below Average





Low Priority

- Develop online resource guide
 - many of these are widely implemented policies
 - for those that are GO TO 2040/LTA priorities
 - find websites of exemplary plans/ordinances
 - create new CMAP website with links to those policies
 - follow up with munis that marked “learn more” by email with links
 - Policies with  may be considered “early wins” if determined to be priorities

Q4

Implementation: Above Average



Learn More: Below Average

Policy	Implemented	Learn More
Conservation areas ordinance to preserve natural areas	28.9%	11.4%
Architectural design or appearance standards ordinance	 55.9%	10.9%
Bicycle transportation plan (stand-alone plan or part of a comprehensive plan or parks and recreation plan)	 55.9%	10.9%
Zoning – mixed use districts or overlays	 58.3%	10.4%
Pedestrian and bicycle safety education	41.2%	10.0%
Existing on-street bicycle facilities (e.g., bike lanes or signed routes)	 34.6%	10.0%
Telecommunication infrastructure ordinance	57.8%	9.5%
Fair housing ordinance	33.6%	9.5%
Combined or coordinated wetland, floodplain and/or environmental enforcement with stormwater management	65.9%	8.5%
Historic preservation ordinance	30.3%	8.1%

Q4

Implementation: Above Average

Learn More: Below Average

Policy	Implemented	Learn More
Existing off-street bicycle facilities	54.0%	7.6%
Electronic inventory or map of bicycle facilities (GIS or CAD)	 33.6%	7.6%
Library fees/exactions or land/cash donations	45.5%	7.6%
Sidewalk reconstruction/replacement program	74.9%	7.1%
Bicycle parking at community destinations (e.g., libraries, village hall, parks, schools)	68.2%	7.1%
Electronic inventory or map of sidewalks (GIS or CAD)	34.6%	7.1%
Parks fees/exactions or land/cash donations	 56.9%	7.1%
Requirement that developers build public sidewalks with new development or redevelopment	76.3%	6.6%
New sidewalk construction program or activities	64.0%	6.6%
Enforcement of pedestrian right-of-way laws by the police	58.8%	5.7%
Local option sales taxes	50.2%	5.7%

Q4

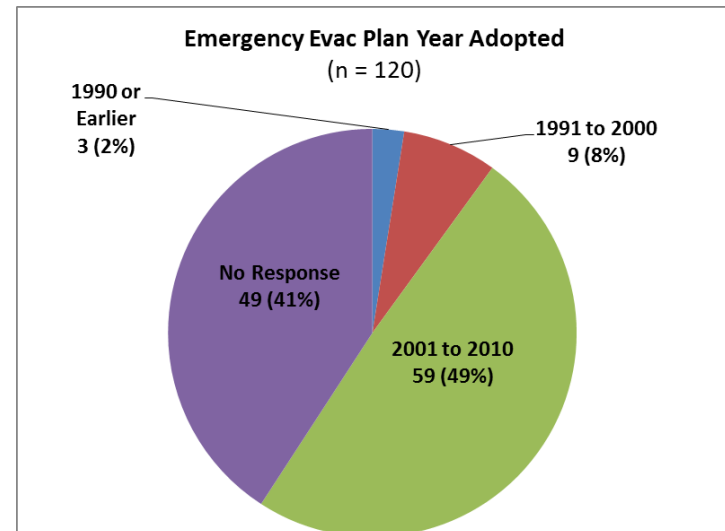
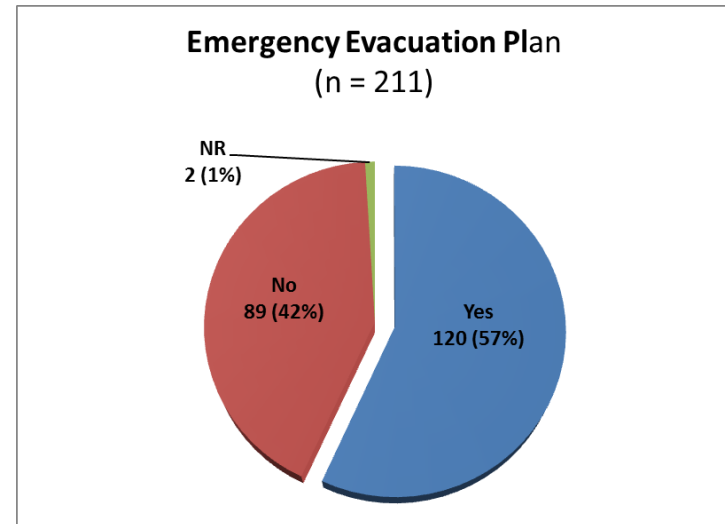
Implementation: Above Average

Learn More: Below Average

Policy	Implemented	Learn More
School fees/exactions or land/cash donations	59.2%	5.2%
Zoning – planned unit development	87.7%	4.3%

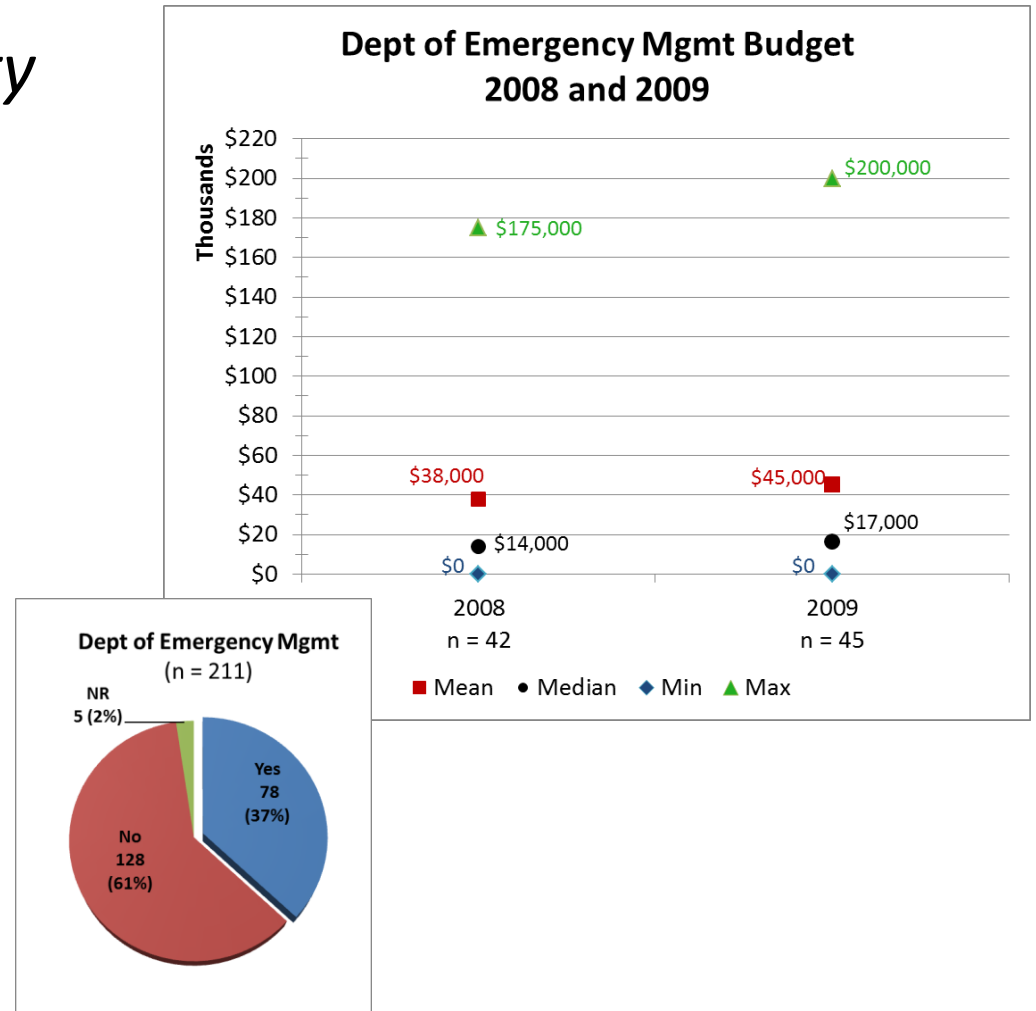
Findings 25: Emergency Evacuation Plan

- *Has your municipality adopted an Emergency Evacuation Plan?*
- *In what year was the Plan adopted?*



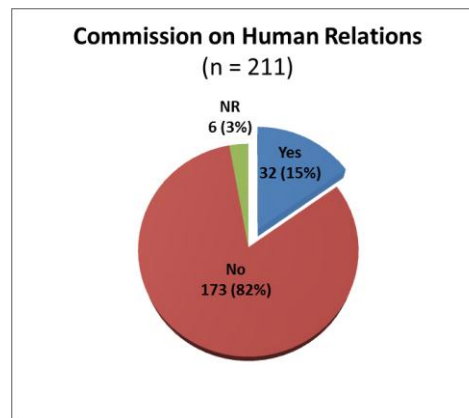
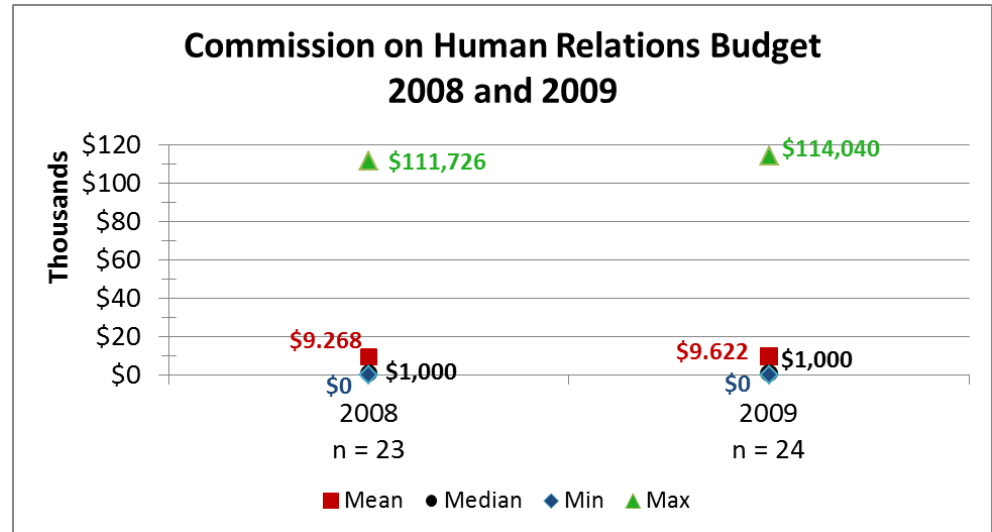
Findings 26: Dept. of Emergency Mgt.

- *Has your municipality established a Department of Emergency Management?*
- *What was its 2008 budget?*
- *What was its 2009 budget?*



Findings 27: Commission on Human Rights/Human Relations

- *Has your municipality established a Commission on Human Relations or Human Rights?*
- *What was its 2008 budget?*
- *What was its 2009 budget?*



Findings 28: Inter-Governmental Agreements

- Which of the following types of inter-governmental agreements (whether formal or informal) does your municipality currently have with neighboring jurisdictions? (Select all that apply)*

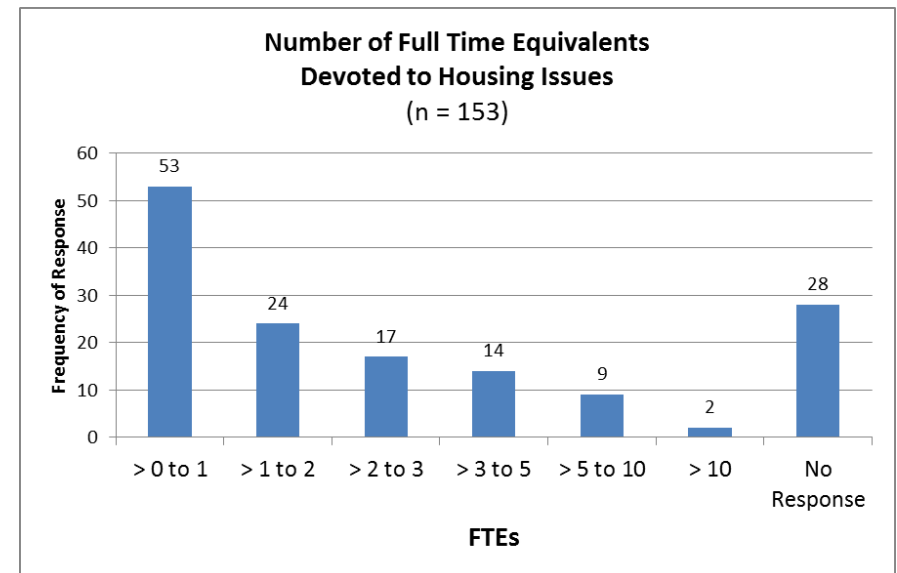
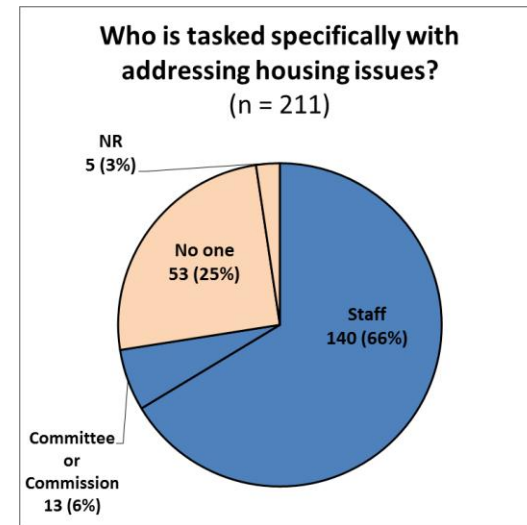
Agreement Topic	Formal IGA	Informal	NR
Fire Protection	70.1%	12.8%	17.1%
Rescue Services	63.5%	15.6%	20.9%
Police Protection	60.7%	12.3%	27.0%
Water	50.7%	13.3%	36.0%
Boundaries	47.9%	10.9%	41.2%
School Districts	43.6%	19.0%	37.4%
Roads	36.0%	24.2%	39.8%

Findings 28: Inter-Governmental Agreements

Agreement Topic	Formal IGA	Informal	NR
Public Transportation	22.7%	13.3%	64.0%
Trash or Recycling	20.4%	13.7%	65.9%
Shared Facilities	18.5%	16.6%	64.9%
Redevelopment	15.6%	13.3%	71.1%
Shared Personnel	15.2%	19.9%	64.9%
Social Services	10.9%	22.7%	66.4%
Office Equipment and Supplies	6.2%	19.0%	74.9%

Findings 29: Housing Staff

- *Who is tasked specifically with addressing housing issues in your municipality?*
 - *Approximate number of full time equivalents (FTE)*



Findings 30: Representation

- *Approximately what percent of your municipality's elected or appointed positions are held by persons of Black, Hispanic/Latino, Native American, and/or Asian descent?*
- *Approximately what percent of your municipality's elected or appointed positions are held by females?*

