



MEMORANDUM

To: CMAP Board

From: CMAP Staff

Date: April 6, 2016

Re: State Legislative Update

Illinois's 99th General Assembly convened session on January 13, 2016. Following the State of the State address, Governor Rauner delivered his fiscal year 2017 (FY17) **budget proposal** on February 17 to a joint meeting of the Illinois General Assembly. **Staff analyzed** the Governor's proposal, which includes a \$36.3 billion operating budget and an \$18.6 billion capital budget. The proposal's construction reflects the ongoing FY16 budget impasse – it contains a FY16 maintenance budget, a FY17 maintenance budget, and a FY17 recommended budget.

Thus far, more than 3,000 bills have been introduced. The deadlines for introduction of substantive bills passed in February. By Friday, April 8, substantive bills in the House or Senate must be out of committee in the chamber of origin. The House and Senate have met infrequently thus far this spring. As a result, relatively few issues have been reviewed by committee or passed to the floor for consideration by the full House or Senate.

Staff continues work with General Assembly members on legislation to reinstate the Comprehensive Regional Planning Fund (CRPF), and secure continuing appropriations of the CRPF and the agency's federal planning funds. **SB2966** and **HB6286** were assigned to the Senate Appropriations II and House Appropriations-Public Safety committees, respectively. On April 5, board members and downstate MPOs met in Springfield to communicate with members of both committees about the need to restore the CRPF at a level of \$6 million, index it to inflation, and appropriate state and federal planning funds on a continuing basis.

Staff also continues to monitor and analyze bills with particular relevance to CMAP. Legislation included in this memorandum impact CMAP's 2016 State Legislative **Principles** and **Agenda** or is of interest to CMAP and its partners, and have at a minimum been assigned to a substantive committee ahead of the April 8 committee deadline.

Staff recommends the Board support five bills that contribute to the implementation of GO TO 2040 by bolstering the region's ability to invest strategically in transportation and facilitating efficient governance.

ACTION REQUESTED: Approval

April 2016 Legislative Summary

Subject	Bill	Summary	Status	Agency Position
ACHIEVE GREATER LIVABILITY THROUGH LAND USE AND HOUSING				
Housing planning	SB2271	<p>Sen. Iris Y. Martinez (D-Chicago)</p> <p>Extends the Comprehensive Housing Planning Act to December 31, 2026 (currently the Act expires June 30, 2016). The Act requires the state to prepare an annual comprehensive housing plan that addresses housing for underserved populations. The plan would identify funding sources and recommends allocations; sets goals for the number and types of housing units to be built, preserved, or rehabbed; coordinates resources; and recommend actions, incentives, and options for the State and its local jurisdictions to meet housing goals. A companion bill, HB4564, remains in the House Rules committee.</p>	3/17/2016	<p>Senate</p> <p>Assigned to State Government and Veterans Affairs Committee</p>
Green special service areas	SB116	<p>Sen. Daniel Biss (D-Skokie) Rep. Lou Lang (D-Skokie)</p> <p>Allows counties or municipalities to create a “green” special service area (SSA), issue bonds on these revenues, and levy related taxes. It authorizes the Illinois Finance Authority to purchase SSA bonds and accept assignments or pledges of public or private green SSA projects. Green projects are any installation, modification, or replacement that reduces energy use, creates renewable energy, and/or reduces water consumption in any multi-family residential, commercial, or industrial building, structure, or other facility. Property owners must opt in through a contract.</p>	2/24/2016	<p>House</p> <p>Assigned to Property Tax Subcommittee</p>
PURSUE COORDINATED INVESTMENTS				
County-led local government reduction	HB6007	<p>Rep. Carol Sente (D-Vernon Hills)</p> <p>Provides that the Local Government Reduction and Efficiency Division of the Counties Code applies to counties with a population of</p>	3/23/2016	<p>Support House</p> <p>Assigned to Counties and</p>

Subject	Bill	Summary	Status	Agency Position
		<p>over 700,000 (currently 900,000) and less than 3,000,000. This bill expands the DuPage county pilot into Lake county. The legislation authorizes these counties to dissolve select small units of local government and consolidate their services in a transparent, open process.</p> <p>CMAP supported DuPage’s initiative Public Act 98-126 and monitors its implementation. Expansion of the pilot supports GO TO 2040’s efficient governance recommendations.</p>	Townships Committee	
Dissolve special districts	HB6272	<p>Rep. Ron Sandack (R-Downers Grove)</p> <p>The legislation would permit special districts to dissolve with the majority vote of the board of trustees and concurrence of any receiving body. Districts may consolidate into a municipality that is at least substantially coterminous, or consolidate into a county or township in which the district sits. The bill permits transfer employees of the former district.</p> <p>GO TO 2040 supports consolidating local services where appropriate. This legislation reduces a current barrier to consolidation of some special districts’ services.</p>	3/23/2016 House Assigned to Executive Committee	Support
Single township dissolution	SB2287	<p>Sen. Pamela Althoff (R-McHenry)</p> <p>Enables counties to end township organization without having to move to a commissioner form of government. The bill would also establish new processes to dissolve a single township or discontinue a singular township within a county. Currently, there is not a clear route to dissolving a singular township in state statute.</p> <p>The process can be initiated by a petition filed by five percent of township voters, which triggers a countywide vote. One flaw of the bill is that the majority of affected township’s residents position may not adequately be weighted under the current proposal.</p>	3/8/2016 Senate Assigned to Local Government Committee	

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Dissolving coterminous townships	SB2288	<p data-bbox="556 167 1417 540">Sen. Pamela Althoff (R-McHenry)</p> <p data-bbox="556 240 1417 540">Provides a process by which a single township that is within a coterminous municipality could dissolve. The bill would expand applicability to all single townships within coterminous municipalities where the city council exercises powers and duties of the township board, or when at least one municipal official serves as an officer or trustee of the township. Currently, only Evanston Township and the City of Evanston may utilize the process to consolidate in Public Act 98-127. They have completed the dissolution process.</p> <p data-bbox="556 581 1417 873">GO TO 2040 recommends careful pursuit of coordinated investments, including through consolidation or service sharing. Most coterminous townships statewide, including Zion, would be eligible to consolidate under the bill. CMAP previously supported Evanston’s initiative and monitored its implementation. Staff found that, Oak Park, and River Forest (and downstate Freeport) townships would not be eligible under the bill because they do not share officials or a city council with the municipality.</p>	<p data-bbox="1459 167 1564 199">3/8/2016</p> <p data-bbox="1459 207 1564 240">Senate</p> <p data-bbox="1459 248 1690 345">Assigned to Local Government Committee</p>	Support
Township consolidation	SB2289	<p data-bbox="556 914 1417 946">Sen. Pamela Althoff (R-McHenry)</p> <p data-bbox="556 995 1417 1206">Allows a county board to establish a new property tax levy for a consolidated township. Under the bill, a county board would have the ability to levy a new tax rate on a consolidated township. This would also apply to a consolidated township and municipality. The bill would also allow consolidation of townships totaling more than 126 square miles.</p> <p data-bbox="556 1255 1417 1369">The legislation supports the implementation of GO TO 2040’s efficient governance recommendations by addressing a key challenge in the process of consolidating townships.</p>	<p data-bbox="1459 914 1564 946">3/8/2016</p> <p data-bbox="1459 954 1564 987">Senate</p> <p data-bbox="1459 995 1690 1092">Assigned to Local Government Committee</p>	Support

Subject	Bill	Summary	Status	Agency Position
Local government consolidation	SB2994	<p>Sen. Thomas Cullerton (D-Villa Park)</p> <p>Requires counties to conduct a study enumerating the units of local government or special districts whose membership is appointed in whole or in part by the county board or executive. The information required includes basic details such as the name, purpose, board composition, whether the unit of government levies a property tax, and if the unit has considered consolidation. Counties must submit their findings to the General Assembly by January 1, 2017.</p> <p>GO TO 2040 supports the careful analysis of opportunities to consolidate local services. This analysis could inform the legislature and counties about such opportunities.</p>	3/8/2016 Senate Assigned to Local Government Committee	Support

INVEST STRATEGICALLY IN TRANSPORTATION

CMAP funding	HB2990	<p>Sen. John J. Cullerton (D-Chicago) Rep. Michael J. Madigan (D-Chicago)</p> <p>Makes appropriations for FY16 that have not previously been authorized by a court order for health and human services, housing, and transportation including IDOT's federal planning grants and the \$6 million state match for metropolitan planning purposes from the Road Fund. A somewhat similar Senate initiative SB2059 includes similar measures but has not been acted on in House.</p>	3/4/2016 Senate Arrived in Assignments Committee	
Transportation revenue	SB3267	<p>Sen. John J. Cullerton (D-Chicago)</p> <p>Establishes a new vehicle miles traveled (VMT) fee beginning July 1, 2017, allows drivers to choose from a range of payment plans to meet the VMT fee requirement, and establishes a new Commission and Advisory Board to implement its provisions.</p>	3/1/2016 Senate Assigned to Executive Committee	

Subject	Bill	Summary	Status	Agency Position
		<p>This bill strongly supports GO TO 2040 policies, in its attempt to provide a long-term, sustainable source of transportation funding for the state. The bill is sensitive to common concerns regarding a VMT fee and provides reasonable accommodation to address these concerns. It would also steer new resources to transit.</p> <p>The July 2017 implementation deadline is unlikely to be feasible, given the technical complexity of implementing a statewide VMT fee. An aggressive timeline may run the risk that adequate measures will not yet be in place to accurately charge motorists and ensure privacy. Given the importance of mileage-based user fees to CMAP's policy positions, it is essential to successfully and carefully implement a proposal like I-RIDE. Staff recommends that the Board support the bill but note the tight time frame for implementation.</p>		
Public-private partnerships	SB3277	<p>Sen. Heather A. Steans (D-Chicago)</p> <p>Establishes a new Office of Public-Private Partnerships (PPP) within the executive branch to facilitate PPP arrangements in the state. The bill would allow any public agency, working with the new office, to enter into a PPP for a wide range of purposes, and would deposit any new proceeds into a new fund.</p>	3/2/2016 Senate Assigned to Commerce and Economic Development Committee	
Sustainable transportation funding	SB3279	<p>Sen. Heather A. Steans (D-Chicago)</p> <p>Establishes a new vehicle miles traveled (VMT) fee beginning July 1, 2025, that allow drivers to choose from a range of payment plans to meet the VMT fee requirement, and credit drivers for their MFT payments. Further, the bill would raise the MFT rate, various vehicle registration fees, and the state earned income tax credit.</p> <p>The legislation establishes a new Illinois Road Improvement and Driver Enhancement (IRIDE) Commission to implement the VMT fee-related provisions of the bill, including the adjustment of VMT fee</p>	3/8/2016 Senate Assigned to Executive Committee	

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		<p>rates every five years beginning in 2030 using the construction cost index, rules to measure travel, protect privacy, and establish reporting periods, adjudicate disputes, make refunds, and impose fines, among other duties. Privacy protections include exemption of personal information from Illinois FOIA and the destruction of records 30 days after payment processing.</p>		
Public-private Partnerships	HJR0125	<p>Rep. Jim Durkin (R-Western Springs)</p> <p>Authorizes IDOT to begin a procurement process for a project to provide additional highway capacity along Interstate 55 from Interstate 355 to Interstate 90/Interstate 94 in DuPage, Cook, and Will Counties, and toll the additional capacity pursuant to the authority provided under the Public-Private Partnerships for Transportation Act.</p> <p>The I-55 Express Toll Lanes project is included in the GO TO 2040 list of fiscally constrained list of projects.</p>	<p>2/23/2016</p> <p>House</p> <p>Assigned to Tollway Oversight Committee</p>	

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