

# STP Active Program Management:

Revised Policy Framework for STP  
PSC Discussion

May 23, 2018

# Today's goals

- Review revised policy framework
- Discuss next steps in policy development

# Review: Initial Staff Proposal

- **Proposal applies to Local Programs (Councils and CDOT) and the Shared Fund**
- **Four components:**
  - Program Development
  - Project Management
  - Program Management
  - Additional Provisions

# Proposal: Program Development

## *No revisions*

- **Calls for Projects**
- **Active Programs**
- **Contingency Programs**

# Proposal: Project Management

## *No revisions*

- Training
- Designated Project Managers
- Quarterly Status Updates

# ***Revised Proposal: Program Management***

## ■ **Obligation Deadlines**

***Revised: Project phase extensions; Limited extension of unused programming authority***

- Goal is to obligate 100% of mark by end of FFY (9/30)
- Flexibility to reprogram to accomplish goal
- *Revised: Project Phase Extensions*
- *New: Limited extension of unused programming authority*

## ■ **Active Reprogramming**

***No revisions: Clarifications/Samples***

## ■ **Carryover Limitations and Redistribution of Unobligated Funding**

***New: Access to redistributed funds***

# ***Revised Proposal: Obligation Deadlines***

## ***Project Phase Extensions***

- ***Revised: Phase 1 or Phase 2 Engineering or Right of Way: 6 months***  
(to Mar 31)
- **Construction: 6 months**  
(to the pre-final submittal date associated with the April state letting)
- **Must request by TBD date in April**
- **Selecting body staff decides, based on ability to meet extended deadline**
- **If request denied, can appeal to selecting body or choose other options**
- **If approved, programmed funds can be carried over (subject to limits)**

# ***Revised Proposal: Obligation Deadlines***

## ***Project Phase Extensions, cont'd***

- **Extension granted to individual project phase**
- **Each phase can only be granted one extension**
- **Can actively reprogram (replace with a different project/phase) an extended project phase**
  - No future extensions for the reprogrammed project phase or replacement project phase
  - Replacement project phase must meet deadlines of project phase it replaced
- **If not obligated by extended deadline:**
  - All project phases moved to contingency program (and must reapply next call if not advanced)
  - Funds carried over with phase are withdrawn from local program and redistributed to Shared Fund
  - Project phase will not be eligible to access Shared Fund to move forward or receive cost increases



# Proposal: Active Reprogramming

## Examples – delayed project phases

| Date       | Status                                                                                                                        | Notes                                                                                   |
|------------|-------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------|
| 10/1/2020  | Phase 1 started in September, no significant env. impacts anticipated – DA expected 3/1/2021                                  | Phase 2 programmed in FFY 21; CON in FFY 22                                             |
| 11/15/2020 | Discovered soils tests will be needed, but can't be completed until the ground thaws in the spring – revised DA date 8/1/2021 | Phase 2 should be reprogrammed in FFY 22 (and CON in FFY 23) to avoid missing deadlines |

| Date      | Status                                                                                               | Notes                                                                                                                        |
|-----------|------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------|
| 10/1/2021 | Phase 2 in progress – target letting April 2022, pending ROW clearance                               | CON programmed in FFY 22                                                                                                     |
| 3/30/2022 | ROW not certified due to one parcel going to condemnation proceedings – new target letting June 2022 | No program changes                                                                                                           |
| 4/30/2022 | December 2021 court date set, but sponsor will continue efforts to settle out of court.              | Three options:<br>Reprogram CON in FFY23<br>Move CON to Contingency until ROW clears<br>Request an extension (to March 2023) |

# Proposal: Active Reprogramming

## Example – funds available

- **\$700K is available in the current year. Several ready projects could use funds:**
  - Project A: construction bids were \$210K higher than the programmed amount
  - Project B (contingency): received DA and is ready to obligate \$150K for Phase 2 Eng.
  - Project C (contingency): completed QBS and is ready to obligate \$400K for Phase 1 Eng.
- **Option: Prioritize funding for the highest ranked projects that fit available funding**
  - (\$210 for Project A, \$150 for Project B, unprogrammed: \$330)
- **Option: Prioritize active projects over contingency & maximize use of funds**
  - (\$210 for Project A, \$400 for Project C, unprogrammed: \$90)
- **Option: Maximize number of projects & utilize all available funds**
  - (\$150 for Project B, \$400 for Project C, \$150 for Project A, unprogrammed: \$0)

# ***Revised Proposal: Program Management***

## **Carryover Limitations & Redistribution of Unobligated Funding**

- **No more than the annual allotment can be carried over at the end of each FFY**
- ***Revised Carryover can be from:***
  - Obligation Remainders
  - Funds programmed for a project(s) granted an extension
  - Unprogrammed funds, under certain circumstances
- ***Revised Carryover cannot be from:***
  - ~~Unprogrammed funds~~
  - Projects that proceeded at their own risk
- **Unobligated funds not carried over will be redistributed to the shared fund**
- ***New!* Councils and CDOT will be able to access the shared fund for cost increases and for accelerating ready to obligate phases from both out years and contingency programs**

# Revised Proposal: Carryover Limitations

## New! Carryover of Unprogrammed Funds

- Council/CDOT unable to actively reprogram in current FFY may carryover funds under these circumstances:

| Situation                                                      | Caveats                                                                                                                                      |
|----------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------|
| No projects are ready to obligate                              | The council/CDOT can demonstrate a reasonable expectation for using the carried over funds in the following FFY                              |
| Cost of ready to obligate project(s) exceeds balance available | No funds are available from the shared fund to fill the gap <i>and</i> the council/CDOT has not accessed the shared fund in the current FFY* |

\*If Council/CDOT used shared funds during the year, the amount of carryover will be reduced in order to “pay back” the shared fund

- Carryover will only be available for 6 months (to March 31)

# ***Revised Proposal: Redistribution of Unob. Funding***

## ***New! Accessing the Shared Fund for local program projects***

### ■ **Cost increases**

- Local current year unprogrammed balance must be used first
- At time of obligation
- After obligation (high bid, change order, engineering supplement)
- Lesser of: 20% of programmed STP or Local Program increase limits
- STP-eligible costs only

### ■ **Advancing “ready” out year or contingency projects**

- Must obligate all local program funds before accessing the shared fund to advance projects
- Extended phases that missed the extended deadline are never eligible to utilize shared funds

### ■ **Same guidelines for shared fund projects to access redistributed funds**

- No unprogrammed funds for cost increases and no unobligated funds to advance projects

# ***Revised Proposal: Redistribution of Unob. Funding***

## ***Prioritizing access to redistributed funds***

- **“First ready, first funded” or prioritized access?**
  - CON phase before ROW, ROW before ENG?
  - Cost increases before advancing projects?
  - Advancing active out years before contingency?
  - Other considerations?

# Proposal: Additional Provisions

## *No Revisions*

- **Grant Accountability and Transparency Act (GATA)**
- **Qualifications Based Selection (QBS)**
- **Assistance for Disadvantaged Communities**
- **Methodology Considerations**
  - Points for project readiness/current status
  - Pavement Management System provisions
  - Minimum scoring to receive funding
- **Special Provisions for Initial Calls for Projects**
  - Grandfathering existing projects

# Active Program Management System development timeline

- **Selection Committee discussion**

- Jan 2018: issues & options
- Mar 2018: initial proposal
- May 2018: revised proposal
- Sep 2018: Approval

- **Discussion of shared fund methodology continues in June**

- **Summer 2018: council and partner feedback**

- **Programming cycle begins with call for shared fund projects in Jan 2019 and local program projects in Jan 2020**



# Summer Feedback

- **Combined presentations: APM and Shared Fund**
- **Draft Shared Fund Program Guidelines/Application Booklet**
  - Eligibility and Scoring Criteria
  - Active Program Management Policies
- **Draft Active Program Management Guidelines for Local Programs**
  - Policies that must be incorporated into local methodologies
- **Audiences:**
  - Councils/Council Committees – Regular and/or special meetings?
  - Regionwide “Workshop”?
  - Other stakeholders?



# Thank you

**Staff Contact:**

**Kama Dobbs**

**[kdobbs@cmap.illinois.gov](mailto:kdobbs@cmap.illinois.gov)**

**312-386-8710**